

RECORD OF THE PROCEEDINGS
SKAGIT COUNTY BOARD OF COMMISSIONERS
Monday, August 02, 1999

MONDAY, AUGUST 2, 1999:

- 8:15 a.m. – 8:30 a.m. **CONSENT AGENDA
MISCELLANEOUS**
- 8:30 a.m. – 9:00 a.m. Work Session – Planning Work Program.
- *T 9:00 a.m. – 10:00 a.m. Board of Health – Peter Browning, Director.
 - 1) N-CAST, What is it?
 - 2) Brain Development and Violence, What is the Connection?
 - 3) Appeal of an Illegal Dumping Fine.
 - 4) Miscellaneous.
- 10:00 a.m. – 10:30 a.m. Parks Projects Update.
- 11:00 a.m. – 11:45 a.m. Work Session – Clerk’s Office 1999 Budget Revisions.
- 1:00 p.m. – 1:30 p.m. Executive Session – Personnel, Litigation and Land Acquisition.
- 1:30 p.m. – 3:00 p.m. Planning & Permit Center – Tom Karsh, Director.
 - 1) Deliberation and Possible Action on Interim Ordinance Addressing Commercial/Industrial Uses Outside of Urban Growth Areas.
 - 2) Deliberation and Possible Action on Mineral Resource Interim Ordinance, Skagit County Code 14.04.126.
 - 3) Miscellaneous.

The Skagit County Board of Commissioners met in regular session on Monday, August 2, 1999 with Commissioner Ted W. Anderson, Commissioner Robert Hart and Commissioner Harvey Wolden present.

CONSENT AGENDA

Commissioner Wolden motioned to approve the Consent Agenda for Monday, August 2, 1999. Commissioner Hart seconded the motion, which passed unanimously.

COMMISSIONERS’ OFFICE:

- 1. Record of the Proceedings of Monday, July 26, 1999.
- 2. Record of the Proceedings of Tuesday, July 27, 1999.

PUBLIC WORKS DEPARTMENT:

- 3. Cook Road Improvement Project Summary of Offer.
- 4. Resolution Calling for Public Hearing regarding the Sale of County Surplus Property

(Equipment), with the public hearing scheduled for August 24, 1999 at 9:00 a.m.
(Resolution No. 17516)

5. Resolution approving the Sale of Excess Property (2 automobiles) to the Town of LaConner. **(Resolution No. 17517)**
6. Resolution Awarding Bid for Farm-to-Market Road Improvement Project, CRP No. 31010-2 to Northwest Construction with a bid amount of \$1,030,973.98. **(Resolution No. 17518)**
7. Professional Services Agreement with Ensco, Inc. for the disposal of household hazardous waste and moderate risk waste collected at the Household Hazardous Waste Facility. The Agreement term is from July 1, 1999 until June 30, 2000, with the right to exercise the option to extend the contract for up to four one-year extensions. The cost of disposal will be about \$30,000 per year. **(Contract No. 004511)**
8. Professional Services Agreement with David Evans and Associates, Inc. for design of a project to reduce potential erosion from Marine Drive drainage. Final construction is contingent upon action taken by local private landowners to address their contribution to the problem. The contract is for a not-to-exceed amount of \$17,000 and will run from August 2, 1999 through December 31, 1999. **(Contract No. 004512)**
9. Agreement with the Governor's Salmon Recovery Office for Federal Funds regarding the Hansen Creek Watershed Plan. Federal Funding is in the amount of \$15,000 with matching funds of \$5,000 from the Hansen Creek Sub-Flood Control Zone to be used for formulation of an action plan. The watershed plan process will start in June and will be completed by September 30, 2000. **(Contract No. 004513)**
10. Agreement with the Governor's Salmon Recovery Office for Federal Funds regarding the Jackman Creek Restoration Project. Federal Funding is in the amount of \$30,000 and a County match is not required. The action plan process will start in June and be completed by June 30, 2000. **(Contract No. 004514)**
11. Agreement with the Governor's Salmon Recovery Office for Federal Funds regarding the Jackman Creek Project. Federal Funding is in the amount of \$150,000 and a County match is not required. The land acquisition process will start in June and be completed by June 30, 2000. **(Contract No. 004515)**
12. Agreement with the Governor's Salmon Recovery Office for Federal Funds regarding the Hart Slough/Skiyou Slough Project. Federal Funding is in the amount of \$75,000 and a County match is not required. The plan process will start in June and be completed by September 30, 2000. **(Contract No. 004516)**
13. Agreement with the Governor's Salmon Recovery Office for Federal Funds regarding the Dry Slough Project. Federal Funding is in the amount of \$74,500 and a County match is not required. The plan will start in June and be completed by September 30, 2000. **(Contract No. 004517)**

ARIS:

14. Cooperation Agreement Between Skagit County and the City of Mount Vernon wherein the City will provide after school care for school age ARIS clients attending school in the Mount Vernon School District at per child rates listed in Exhibit "B". The contract term is January 1, 1999 through December 31, 1999. **(Contract No. 004518)**

HEALTH DEPARTMENT:

15. Resolution Modifying and Increasing the Health Department Petty Cash Fund, increasing the total fund from \$350 to \$500. (**Resolution No. 17519**)
16. Vendor Services Agreement with Commercial Plumbing, Inc. for the installation of a new water line at the Carbert residence located at 2067 Bulson Road, Mount Vernon. The contract amount is for the not to exceed amount of \$2,000. (**Contract No. 004519**)

PROSECUTING ATTORNEY:

17. Out-of-State Travel Request of Robin Webb-Lakey to attend an Investigation and Prosecution of Child Abuse Conference in Tucson, Arizona, August 9-13, for a total amount of \$1,501.

ASSESSOR'S OFFICE:

18. Out-of-State Travel Request for Wes Hagen to attend the International Conference on Assessment Administration in Las Vegas, Nevada, September 27-30, for a total amount of \$1,305.

HUMAN SERVICES:

19. Supplement No. 1 to a Contract with Service Alternatives for Washington extending the contract for a two-month continuation of individual employment services to 5 Skagit County developmentally disabled individuals by the current service provider. The two-month contract extension will offer a smooth transition for these clients to a new service provider. The additional compensation will be \$5,288. (**Contract No. 4026-1**)

BEST SELF:

20. Personal Services Agreement with Martin Fleming to provide facilitation of Best SELF staff workshop during Summer 1999 training week including behavior management strategies, curriculum interventions, meaningful curriculum activities and strategies for interrupting violent and aggressive cycles of behavior. The maximum contract amount is \$1,172.17. (**Contract No. 004520**)
21. Personal Services Agreement with Keith Kingslien DBA: Elite Productions to videotape Best SELF program planning and preparation and staff and student activities throughout the summer 1999 program. Videotapes detailing highlighted activities will be prepared. Cost for the final product is \$1,000 per final minute, not to exceed \$25,000 for both videos. (**Contract No. 004521**)

EMERGENCY MANAGEMENT:

22. Amendment "A" to Agreement with Skagit County Volunteer Fire Fighters Association, District No. 10, Station #2 – Grassmere, to increase compensation for an additional 209 address signs installed during the re-addressing process. (**Contract No. 03679**)
23. Amendment "A" to Agreement with Skagit County Volunteer Fire Fighters Association, District No. 16, Station No. 1 – Day Creek, to increase compensation for an additional 49 address signs installed during the re-addressing process. (**Contract No. 03681**)

24. Amendment "A" to Agreement with Skagit County Volunteer Fire Fighters Association, District No. 17, Station No. 1 – Guemes Island, to increase compensation for an additional 29 address signs installed during the re-addressing process. **(Contract No. 03682)**

MISCELLANEOUS

- 1) Vouchers audited and certified by the auditing officer as required by R.C.W. 42.24.080, and those expense reimbursement claims certified as required by R.C.W. 42.24.090, have been recorded on a listing, which has been made available to the Board.

As of this date, August 2, 1999, the Board, by a majority vote, did approve for payment those vouchers included in the above-mentioned list and further described as follows: Warrant 49721 through 50038 in the amount of \$3,234,862.08.

- 2) Chris Stamey, Accountant, presented a resolution to the Board for their approval. Commissioner Wolden motioned to approve a Resolution for the, Transfer of Surplus Indoor Air Monitoring Equipment. Commissioner Hart seconded the motion, which passed unanimously. **(Resolution No. 17520)**
- 3) Chris Stamey, Accountant, presented a resolution to the Board for their approval. Commissioner Wolden motioned to approve a Resolution for the Transfer of Surplus Computer Equipment. Commissioner Hart seconded the motion, which passed unanimously. **(Resolution No. 17521)**

BOARD OF HEALTH- Peter Browning, Director

N-CAST. What is It?

Linda Albert, Public Health Nurse, provided a presentation on the NCAST Program, which stands for Nursing Child Assessment Satellite Training. Dr. Kathryn Barnard and a team of researchers from the University of Washington School of Nursing started the program in the early 1970's. They were looking at how what goes on in the home effects the development of children, and they found that it plays a large part in fostering the emotional and intellectual development of children.

In the ideal relationship between parent and child, the relationship is very graceful, works well, and children thrive well in this kind of relationship. Ms. Albert discussed situations that may interfere with the dance between parent and child.

The Barnard Model provides a tool to assess a feeding and/or teaching situation between parent and child. The Public Health Nurse goes into the home to observe and teach. Using a form that has been developed for this purpose, the nurse is able to determine areas of possible intervention and teaching.

In order to participate in the program and provide assessments, public health nurses are trained, with a testing phase following training. Ms. Albert is the trainer for Skagit County. Field nurses all participate in N-CAST training.

Some of the Benefits of NCAST are that it allows a nurse to pinpoint what is really going on in a household so that assistance can be provided to the parents, with a logical plan for them to follow. The intervention can be very simple, with the nurse observing not only weaknesses, but also strengths.

Parents are urged to talk to their children and to hold them and have eye contact with them, minimizing distracting noises and people when feeding their child.

Commissioner Wolden asked about how they get into a home? Ms. Albert advised that they usually have a relationship with the family and are able, at some point, to interject the Barnard Tool. The clients enjoy the study and find it a very helpful experience.

Brain Development and Violence, what is the connection? – Heather Parker

Heather Parker, Public Health Nurse, talked about studies being done in the area of brain development and the correlation with violence.

In looking at brain development research, it has been found that there are very predictable routes toward violence. The implications for violence in this country put America at risk of becoming a second rate nation. For example, there are 6,000,000 college students and 5,000,000 inmates. She cited other statistics relative to murder, teen arrests, costs to house prison inmates, etc., adding that there has been a 125% increase in violent crimes by girls in this country.

Children look to adults for meeting all their needs, and one of the most important needs is adequate brain development. There is a critical period of time when the brain is formed, the first 24 months of life and the 9 months of gestation.

Ms. Albert described the neurons in the brain and how they operate. Children are born with every neuron they are ever going to have. Stimulation and development develop branches of neurons, which is then a possibility for a connection with another neuron. If, for example, a child has not been exposed to music, the little branches for music are weeded out.

If you have a child in a deprived situation and he or she is unable to develop as they should, you have a human being who is controlled mostly by their appetites and emotions. The cerebral cortex has not had an opportunity to develop. Also, there are certain structures in the brain that may be overdeveloped. For example, an over exposure to violence.

Some of the things that can harm the brain during pregnancy are alcohol, drugs, tobacco, stress and violence, with alcohol one of the most damaging. They are also finding that tobacco has very serious effects on the brain. Also, when a mother is stressed there can be serious consequences.

The most important thing a child needs is love and attachment. If this does not occur, usually the caregiver is impacted by drugs, alcohol, stress, and/or other things, and it makes them emotionally unavailable. What kids absolutely need is love, love, love and more love. Love has to be shown in a variety of ways. Physical affection and response and respect to a child's cues are necessary for a child to develop empathy, trust, connections. Kids also need to learn ways to control strong emotions. Children need to be shown how to deal with those. Public Health Nurses are showing parents how to regulate their children's moods. Children need an ability to understand cause and effect. This is what is being stressed through the NCAST Program, looking at where a child is being stimulated and encouraged.

Up front investments in children and families really pay off. Prevention is always more cost effective than intervention. The Health Department does a lot of dealing with parents who have alcohol and drug problems. It is important when working with them that children should be in good child care situations. Also, home visitation works and helps eliminate some of the "horrible outcomes". Public Health Nurses are NCAST trained to make sure children receive these critical needs.

What can we do? Be well informed. Be personally supportive of children and act as a role model. Policies need to be favorably viewed that support very young children and their families, through high quality childcare and preschools. Finally, there needs to be support for home visitation by well trained NCAST nurses.

Illegal Dumping Fine Appeal

Andy Ross, Environmental Health Specialist, reported on an appeal of an illegal dumping fine for dumping waste material into the Skagit River. He described the situation to the Board and explained how the dumping was discovered, the cleanup process and the fine that has been levied. The Lundgrens asked to appeal this before the Board of Health.

Ed Lundgren and his son, Charlie, were present to appeal the fine. Charlie Lundgren said he was told if he cleaned up the dumping within 7 days there would be no fine issued.

Commissioner Wolden indicated that he had visited with Charlie's father and grandfather in his office, and was under the impression that there would be no fine if the dump site was cleaned up.

Mr. Lundgren explained that Charlie did write a letter to Dr. Leibrand that apparently did not go to the right location. The letter was an apology, but it was also considered to be an appeal.

Ken Willis explained that there was somewhat of a mix-up and the fine was levied.

Ted Anderson said he has been the staunchest advocate of illegal dumping fines. The Commissioners did agree to increase the fines as it is very costly to the County to clean up illegal dumpsites. The cost per ton is pretty close to \$700 or \$800 a ton.

The Commissioners discussed the situation further and emphasized the seriousness of illegal dumping.

Commissioner Wolden said he would step aside on this matter because of his contact with the Lundgren's.

Commissioner Hart stated that since there is an admission of illegal dumping and because they did clean it up, some kind of reduction is absolutely in order. He agreed with Commissioner Anderson that the County needs to maintain the fine schedule because of the great expense to the County in cleaning up illegal dumping.

Commissioner Hart motioned to uphold the Health Officer's decision to reduce the fine from \$500 to \$250. Commission Anderson seconded the motion, which was carried.

Miscellaneous

Ken Willett, in the absence of Peter Browning, presented the following miscellaneous item:

- 1) Commissioner Hart motioned to approve an Interlocal Agreement with the P.U.D. relating to a contract with John Wilson to proceed with a study estimated to cost \$4,500 for preparation of an application for grant monies and an environmental assessment, both related to the Marblemount Water System.

PARKS PROJECT UPDATE

David Fair, Director, Skagit County Parks and Recreation Department, thanked the Commissioners for their participation the previous Saturday at the Dreamfield dedication.

- 1) On Friday a grant was mailed to IAC requesting \$125,000 from IAC, which will go to the Skagit Playfields for drainage issues.
- 2) The Parks Project Manager position job description is being reviewed by Personnel Director Stephanie Wood. Mr. Fair asked for direction from the Commissioners about where they would like to go with this. They are anxious to begin recruitment as soon as possible. Commissioner Hart said they had anticipated going out for this in March, but felt it was inappropriate to proceed until Mr. Fair was on board.

Mr. Fair expressed appreciation for this and indicated he will proceed with this matter, keeping the Commissioners informed about the process.

- 3) Pete Mayer, Skagit County Parks and Recreation Department, again thanked the Commissioners for their attendance and support at the Dreamfield dedication.

Commissioner Wolden emphasized that a thank you should be given to those people who made donations of food for the dedication. There was a lot of food donated for this event.

Pete said the staff took a lot of pride in getting that facility ready. He said they should thank the City of Anacortes and the school district for their cooperation in this matter. It is nice to have this project completed. They hope to start the outfield fence construction in the next couple of weeks.

- 4) The IAC Youth Athletic Facilities grant to renovate Custer Fields over at the Skagit Playfields went out Friday. They are hopeful they will receive that funding, although there is a lot of competition with other like projects in the Skagit, Snohomish and Whatcom Counties areas. It is an equal match project of \$125,000.
- 5) The Highway 9 debris removal bids are still being reviewed. There is a lot of debris, especially on the south bank. Public Works is helping with the costs that are included as part of that project.
- 6) The crews are getting started with the Fairground operation now that they are finished with the Dreamfield. Chairman Anderson reminded Pete that the Commissioners are traditionally scheduled to visit the Fairground operation. Pete said he will set that up on their agenda.
- 7) Parks is at Northern State this week with the Noxious Weed Control Program. There has been no interest in renewing the grazing agreement that has been in effect in the past.

Commissioner Wolden said, if a contract can be made to clean up the grass there, it is important to get it done. There are people locally who would like to bid on it.

- 8) Work has progressed at Grandy Lake with the Private Industry Council with better designation of campsites. It is not going as quickly as hoped, but it is progressing. By the end of the summer there should be a lot more designation of campsites.

Commissioner Hart wondered if there was still a problem with long term camping there. Mr. Mayer said they have better control of that now and are keeping track of people who are staying there. The cleaning up of the overall park has also discouraged some of that.

Chairman Anderson requested that a visitation be scheduled for the Commissioners at this site, and others, a little later this summer.

MISCELLANEOUS

Chairman Anderson reconvened the Board for an additional Miscellaneous item, to discuss the selection of the Hearing Examiner. Mike Woodmansee, County Administrator, and Stephanie Wood, Personnel Director, were present.

Mr. Woodmansee described the process for the selection of the new Hearing Examiner. He reviewed his ratings of the individuals interviewed with the Board.

The Board discussed the process and the rating of the candidates.

Commissioner Hart motioned to approve hiring Wick Dufford as the Hearing Examiner, under the conditions outlined in his proposal. Commissioner Wolden seconded the motion, which passed unanimously.

PLANNING AND PERMIT CENTER – Tom Karsh, Director.

Deliberation and Possible Action on Interim Ordinance Addressing Commercial/Industrial Uses Outside of Urban Growth Areas.

Gary Christensen, Assistant Director, Community Planning, described the process regarding the Interim Ordinance Addressing C/I Outside of UGA's. He then advised the Board of the options they can consider relative to the ordinance.

Kirk Johnson, Prosecuting Attorney's Office, explained to the Board that there is nothing in the settlement with the Friends of Skagit County that requires the County to agree with the Friends in this matter. Whoever disagrees with the County's decision will have an opportunity to appeal at the end of the process. Mr. Johnson suggested to the Board that they extend the ordinance they adopted in June. They can then come back to the Board with a better understanding and recommendation of what needs to be done in about fifteen days. At that time, some additional public comment may be scheduled.

Commissioner Hart expressed concern about those applications being held up. Mr. Johnson indicated that they should be able to address all of these things in fifteen days.

Commissioner Wolden motioned to approve An Interim Ordinance Extending the Provisions of Ordinance No. 17463. Commissioner Hart seconded the motion, which passed unanimously. **(Ordinance No. 17522)**

It was clarified that the additional fifteen days will provide an opportunity to review testimony given at the public hearings. At the end of fifteen days, staff will come back with several options and recommendations regarding individual properties, etc.

Deliberation and Possible Action on Mineral Resource Interim Ordinance, Skagit County Code 14.04.126.

Mr. Johnson explained that although there were fewer comments on the Mineral Resource issues, some were received and, therefore, they feel it would be wise to add some discussion of criteria. No new permits would be issued during this time. He further explained that they have not had the opportunity to talk to the industry about some of the confusion around this matter.

Commissioner Hart motioned to approve An Interim Ordinance Suspending Acceptance of New Mining Permits Under SCC 14.04.126 for fifteen days until August 18 to continue work on the proposed replacement ordinance and to not accept any additional permits until that time.

Commissioner Wolden seconded the motion, which passed unanimously. (Ordinance No. 17523).

Miscellaneous.

- 1) Kirk Johnson presented the interim ordinance for signature to the Board. He explained that they had already voted on this previously regarding changing the Big Lake UGA to Big Lake Rural Village. (Interim Ordinance No. 17524).
- 2) Gary Christensen discussed Bay View Ridge. He explained that after the work sessions that were held to update the Commissioners, they are now ready for a public notice in order to conduct a public hearing on that proposal. The interim ordinance will be available for public review on Friday and the hearing notice published on Wednesday.

After some discussion about a hearing date, Commissioner Wolden motioned to approve holding a hearing on the Bayview Ridge Interim Ordinance on Tuesday, August 24 at 5:00 p.m. in Hearing Room "C". Commissioner Hart seconded the motion, which passed unanimously.

- 3) Kendra Smith presented An Interim Ordinance of the Skagit County Board of Commissioners Amending the Skagit County Code (SCC) Chapter 14.06 Critical Areas Ordinance (CAO) for signature. She explained to the Board that the ordinance includes provision for hiring adequate staff for the Planning and Permit Center to address the Critical Areas Ordinance.

Commissioner Wolden motioned to approve An Interim Ordinance of the Skagit County Board of Commissioners Amending the Skagit County Code (SCC) Chapter 14.06 Critical Areas Ordinance (CAO) for signature. Commissioner Hart seconded the motion, which passed unanimously. (Ordinance No. 17525).

ADJOURNMENT

Commissioner Wolden motioned to adjourn the proceedings. Commissioner Hart seconded the motion, which passed unanimously.

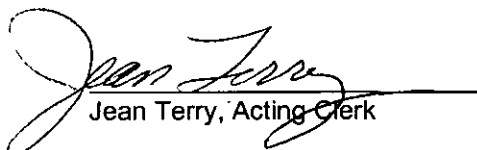
**BOARD OF COUNTY COMMISSIONERS
SKAGIT COUNTY, WASHINGTON**


Ted W. Anderson, Chairman


Harvey Wolden, Commissioner


Robert Hart, Commissioner

ATTEST:


Jean Terry, Acting Clerk