

**RECORD OF THE PROCEEDINGS
SKAGIT COUNTY BOARD OF COMMISSIONERS**

Monday, April 18, 1994

Flag Salute.

9:00 a.m. - 10:00 a.m. Work Session - County Training Program - Dave Fleming, Risk Manager.

10:00 a.m. - 11:00 a.m. Public Works - Rich Medved, Director.

- 1) Continuation of Discussion - Bow Hill Road.
- 2) Discussion - Cook Road Route Jurisdiction Transfer.
- 3) Signature - Establishment of C.R.P. #40110-1 - Gear Bridge.
- 4) Discussion - Funding Approval, Jobs for the Environment.
- 5) Miscellaneous.

11:00 a.m. - 11:30 a.m. Public Hearing - Authorizing Supplemental Budget.

CONSENT AGENDA.

MISCELLANEOUS.

1:30 p.m. - 1:45 p.m. Proclamation - Skagit Youth Services Day, April 19, 1994.

1:45 p.m. - 2:00 p.m. Proclamation - Skagit County Government "Bring Your Daughter or Son to Work Day," April 28, 1994.

- 2:00 p.m. - 2:30 p.m. 1) Discussion - Administration Building Remodelling.
2) Discussion - Americans with Disabilities Act Projects.

3:30 p.m. - 4:30 p.m. Executive Session - Personnel, Litigation and Land Acquisition.

The Skagit County Board of Commissioners met in regular session on Monday, April 18, 1994, with Commissioners Robby Robinson, Harvey Wolden and Robert Hart present.

PUBLIC WORKS DEPARTMENT - Rich Medved, Director

1. Continuation of Discussion - Bow Hill Road.

Doug Barnet, County Engineer, reviewed with the Board the questions and issues that were raised last week regarding the Bow Hill Road improvement project. Mr. Barnet displayed slides showing various locations along the subject road and pointed out problems including a lack of shoulders, power poles immediately adjacent to the road, large trees and undergrowth impeding sight distance, and inadequate sight distance for turning or stopping. Mr. Barnet reviewed again the two options for placing the road through existing farmlands.

Mr. Barnet advised that there seems to be some confusion regarding the reasons for this improvement project and stated that there seems to be some confusion in this regard. One of the reasons for improvement is that the road has been classified as a "Major Collector." The second reason for the

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improvement is the accident history of the subject road which includes 30 reported accidents over 13 years. Usage of the road has increased from 330 vehicles per day in 1979 to over 1,000 vehicles per day now. Improvements to the road are necessary to meet the increased volumes in the safest way possible.

Commissioner Hart asked Mr. Barnet to clarify when this road was identified a major collector. Mr. Barnet replied that 1973 was the year this road was first classified as a "Major Collector."

Mr. Barnet further indicated that there are many deficient road sections within the project, and that over 70% of the road is deficient for 40 mile per hour speeds and has been signed accordingly.

Mr. Barnet indicated that the County is trying to improve the last link of this road to I-5 and is very concerned with the safety of residents along the road. It is Staff's belief that the improvements will make a safer environment for walkers, bicyclists and local residents generally. The road has been designed to reduce the speed limit to 35 miles per hour, curves will be easier to navigate, and the shoulder will be wider. Mr. Barnet indicated that Staff will continue to meet with local residents to alleviate individual homeowner concerns. *Traffic flow will continue to increase and there may be a doubling of traffic within the next 10 years.* Doing nothing is not an option, according to Staff. The alternative route previously discussed would take approximately 5-6 acres of farmland out of production. Mr. Barnet recommended that the Board opt to improve the road along the current alignment. The Public Works Department is committed to working with residents to develop the safest roadway environment possible and will work for the protection of property and landscaping. The plan is to call for bids in May with construction to begin in July. Mr. Barnet indicated that when completed, there will be a nice safe public road, not an I-5, and not an SR-20, and not a highway or major road that people are envisioning.

Commissioner Hart noted that this improvement is necessary and the major concern is that the County does not try to improve the road to the point of channeling additional traffic to Bow Hill Road. Alternative routes that are safer and quicker need to be emphasized instead and the State needs to get the corridor from I-5 to Highway 20 improved.

Rich Medved, Director of Public Works, advised that the County has met with the State previously and need to continue to stress the need for improvements to Highway 20, and the need to improve routes to assist Skagit County with its traffic flow problems.

Commissioner Hart indicated that perhaps the County should offer to participate financially in improving State routes through the County.

Commissioner Wolden stressed the County's intent to work cooperatively with those along the route of improvements, and directed Staff to work cooperatively with the local people along the improvement route.

Chairman Wolden further pointed out that State highway funds are currently down to zero so the Board needs to be creative and talk to DOT to impress upon them the importance of improving Highway 20.

Sylvia Padgett, a resident on Bow Hill Road, noted that perhaps the sight distance problems along this route were a result of lack of attention by the County Road Crew as far as trimming branches and brush rather than a road design problem. Ms. Padgett further stated that the engineer sent to review blueprints with her family did an outstanding job of explaining the proposed road improvement, and that the Padgetts suggested several specific changes that would save the County money and alleviate some of the Padgetts' concerns.

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Discussions among various residents and Staff ensued on the measurement of property lines, rights-of-way, the purchasing by the County of additional easements/rights-of-way, the concerns of property owners to maintain their livelihoods, and the possibilities of rights-of-way impeding on gas tank locations, drainfields, and related problems.

Mr. Barnet clarified that if the County needs additional property beyond the initial right-of-way/easement, this property will be purchased from the property owner. Chairman Wolden reiterated that the County does not want to change drainfields or impede on the location of existing locations of gasoline tanks, and that there will be a need to conform with past sins in establishing the improvements to this roadway.

Ms. Padgett stated that some accidents have occurred because of the County's inefficiency in maintaining the road. Ms. Padgett agreed with Staff that some improvement needs to be done, but stated that the proposed improvements are incredibly drastic and impact the local homeowners extensively.

Chairman Wolden indicated that the County cannot legislate against excessive speed and cannot force people to comply with rules and regulations, and therefore must improve the road to the safest standards possible.

Commissioner Hart indicated that the critical matter is to attempt to get people to use alternative roadways. He further stated that this project was implemented years ago. Commissioner Hart challenged those present to get involved in these types of situations earlier in the process.

The residents present stated that they were not aware of the proposed improvements until survey stakes started going up in their yards and residents were approached for purchase of their adjacent property.

Glen Plambeck, a citizen from Edison, asked if there are plans for the development of the roadway through Edison and urged the County to look into the future and plan ahead.

The Board indicated that citizens with problems should call the Board with their concerns, and Staff indicated their intent to meet with any of those residents present to alleviate their individual problems and concerns.

2. Discussion - Cook Road Route Jurisdiction Transfer.

Doug Barnet, County Engineer, reminded the Board that the Public Works Department recently submitted an application to the Transportation Improvement Board (TIB) to begin the evaluation of Cook Road as a possible new alignment for SR 20. The Route Jurisdiction Transfer (RJT) request asked the TIB to evaluate which route most closely meets the definition of a State Highway per WAC 479-210-100 and WAC 479-210-150. Since the application was received by the TIB, conversations have been taking place between the TIB, Skagit County and WSDOT in regards to a joint planning effort through the Regional Transportation Planning Organization (RTPO) to look at the complete alignment from Fredonia to Sedro Woolley. Consequently, it is recommended by the Public Works Department that the County's application should be withdrawn at this time. Once withdrawn, a seven-month planning effort would be undertaken. Based upon the direction of this planning effort, the next opportunity for resubmittal would be February 1, 1995. The Board concurred with this plan and the withdrawal of the RJT.

Commissioner Hart reiterated the continued need to work in conjunction with the State to improve local roadways. A discussion ensued on the lack of State funds available. Chairman Wolden indicated that it is time to stop the studies and start using funds for the improvements along Highway 20.

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Commissioner Hart stressed the need for the Board to discuss with Bob Josephson, Director of Planning for the State, the options and alternatives available. Chairman Wolden directed Staff to set up a meeting with Mr. Josephson. Commissioner Hart indicated the Board's interest in diverting County Road Funds to improve Highway 20.

3. Signature - Establishment of C.R.P. #40110-1 - Gear Bridge.

Mr. Barnet presented a Resolution and Cost Estimate to establish a County Road Project for Gear Bridge No. 40110-1. The requested funding covers construction costs necessary to complete engineering and construction funds for replacing the existing timber bridge with a new concrete structure. This project is identified as part of the Annual Program under Item #P3. Commissioner Robinson moved to approve the Resolution establishing a County Road Project for improvements to Gear Bridge. Commissioner Hart seconded the motion, which passed unanimously. (Resolution #15317)

4. Discussion - Funding Approval, Jobs for the Environment.

Rich Medved stated that David Brookings and Dan Tolliver, Public Works Department Staff, have done a tremendous amount of work on this matter. Mr. Brookings announced that the County has been awarded \$400,000 by the Department of Natural Resources and the Department of Ecology for the funding of the Skagit/Samish Watershed Fish Passage Restoration Program. The money has to be spent by June 30, 1995.

Specifics of the plan implementation were reviewed with the Board by Dan Tolliver. Commissioner Robinson noted the short timeframe for implementation of this project.

5. Miscellaneous.

There will no miscellaneous items presented by Staff.

PUBLIC HEARING - AUTHORIZING SUPPLEMENTAL BUDGET.

Chairman Wolden opened the Public Hearing. Mike Woodmansee, Budget/Finance Director, presented a Resolution to the Board Authorizing Supplemental Budget for review and signature. The amendment is for \$48,620. The Current Expense Fund will receive additional funds from Washington State for support enforcement activities provided through the Prosecuting Attorney's Office. There being no public comment forthcoming, Chairman Wolden moved to close the public hearing. Commissioner Hart seconded the motion, which was unanimously approved. Commissioner Robinson moved to adopt the Resolution as presented by Staff. Commissioner Hart seconded the motion, which was unanimously approved. (Resolution #15318)

CONSENT AGENDA.

Commissioner Robinson moved to approve the Consent Agenda for April 18, 1994 as presented. Commissioner Hart seconded the motion, which was unanimously approved.

- Commissioners' Office:

1. Record of the Proceedings from Monday, April 11, 1994.

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2. Record of the Proceedings from Tuesday, April 12, 1994.
3. Record of the Proceedings from Wednesday, April 13, 1994.
- Health:
 4. Resolution Calling for Public Hearing Re: Revising SCC Chapter 12.16 to Include Provisions for Financial Assurance for Owners of Specific Solid Waste Disposal Sites, Variances from Sections of the Code, Handling Inert Waste and Adopting Chapter 173-351 W.A.C. by Reference. (Resolution #15319)
 5. Resolution Calling for Public Hearing Re: Updating the Skagit County Health Department Schedule of Charges for Food Service Operators Selling Hot Dogs or Requesting a Plan Review. (Resolution #15320)
 6. Resolution Calling for Public Hearing Re: Updating the Skagit County Health Department Schedule of Charges to Include a Fee for Applications for Variances from the Solid Waste Code. (Resolution #15321)
- Public Works:
 7. Resolution Awarding Bid for Purchase of One New 1994 Hydraulic-Feed Chipper. (Resolution #15322)
 8. Services Agreement with Northwest Cooperage, Inc. which allows for drums to be ordered and delivered on a recurring, as needed basis for the packaging and transportation of Household and Small Quantity Generator business hazardous wastes, for compensation as detailed in Exhibit "B", for the period April 18, 1994 through April 18, 1995. (Contract #02009)
 9. Interlocal Agreement with Whatcom County for performing non-destructive testing on several County roads in anticipation of submitting Rural Arterial programming funding requests to the County Road Administration Board. (Contract #02010)
- Parks, Recreation & Fair:
 10. Amendment #1 to Cooperative Agreement #64 (Snowmobile Grant) Between the Washington State Parks and Recreation Commission and Skagit County Parks, Recreation and Fair Department extending the Agreement from April 30, 1994 to May 31, 1994. (Contract #01777)
- * Juvenile Probation:
 11. Personal Services Agreement with Chambers & Mortimer Counseling, Howard Mortimer, for specialized juvenile offender evaluations at the rate of \$50/hr. for individual sessions, \$75 for PEI Assessment, \$25/hr. for Case Management, and \$25 for no shows, for the period retroactive January 1, 1994 until terminated. (Contract #02012)

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* Human Services:

12. Contract Amendment with North Sound Regional Support Network (NSRSN) for the period 4/1/94 through 6/30/94 for \$19,567 to cover the 3 month period until the NSRSN converts to a managed care system. (Contract #01730)

MISCELLANEOUS

Vouchers audited and certified by the auditing officer as required by R.C.W. 42.24.080, and those expense reimbursement claims certified as required by R.C.W. 42.24.090, have been recorded on a listing which has been made available to the Board.

As of this date, April 18, 1994, the Board, by a majority vote, did approve for payment those vouchers included in the above-mentioned list and further described as follows:

Voucher numbers PDRAWA05428 through PDRAWAP05595 and payroll warrants numbered 46445 through 46612 in the total amount of \$68,898.75 (Transmittal #P-08-94).

PROCLAMATION - SKAGIT YOUTH SERVICES DAY, APRIL 19, 1994.

Chairman Wolden read a Proclamation proclaiming Skagit Youth Services Day as April 19, 1994. Chairman Wolden indicated that the County's hats are off to the youth in the County for their contributions to the County and to society in general. Chairman Wolden further indicated that over 300 youth will be honored tomorrow.

PROCLAMATION - SKAGIT COUNTY GOVERNMENT "BRING YOUR DAUGHTER OR SON TO WORK DAY," APRIL 28, 1994.

Chairman Wolden read a Proclamation proclaiming April 28, 1994 as "Take Your Daughter or Son to Work Day" at Skagit County government, and endorsed individual departmental programs for tours, orientations and visits by and for the children of County employees on that day.

DISCUSSION - ADMINISTRATION BUILDING REMODELLING.

Roger Howard, Facilities Director, advised the Board that this is an update of the 3rd and 4th Floor remodelling for the Administration Building. These discussion items include previous matters discussed regarding the possible inclusion of air conditioning for areas currently not airconditioned in the existing structure, the possible replacement of existing windows to reflective glass for energy efficiency reasons, and de-icing the stairway deck.

Lowell Larsen, of Cheney Page Architects, discussed the need to keep improvements under 60% of the value of the depreciated cost of the building, which currently is \$8,642,815. This would limit improvements to around \$5,000,000. Mr. Cheney gave the Board copies of an estimating report for the Board's review. This estimate was broken down into the phasing method of remodelling as previously discussed with the Board.

Mr. Larsen reviewed the additional costs of completing the bulk of the remodelling during the swing shift, and the necessity to receive construction materials at other times than swing shift during the construction period. Alternatives to the original plans were reviewed consisting of air conditioning for

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the remainder of the third floor and portions of the second floor, the possibility of changing existing windows to sun resistant or double glass, and the alternatives for de-icing the stairs during the winter months. These various alternatives were discussed at length with the Board and the general consensus was that the dollar amount for each of these additions did not justify the resultant benefits. The Board did indicate their interest in pursuing the possibility of double pane windows or reflective glass windows on the south side of the building.

Commissioner Hart suggested that perhaps the jail inmates could be utilized in maintaining the stairways during the winter months.

Mr. Larsen reviewed with the Board the specifics of the blueprints for the improvements to the building and advised the Board that there is currently a very competitive bidding climate. Mr. Larsen further advised that the intent is to finish the construction drawings by the first of June.

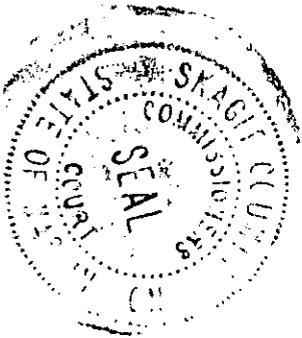
DISCUSSION - AMERICANS WITH DISABILITIES ACT PROJECTS.

Roger Howard, Facilities Director, advised that the County has resolved the problems with the City of Mount Vernon associated with the wheelchair lifts. The City has agreed to accept the County's proposal. Accordingly, the award of the bid for the Americans with Disabilities Act projects around the County campus can be made. Commissioner Robinson moved to award the bid to Roosendaal-Honcoop for a base bid of \$106,800 and to sign the appropriate Resolution awarding the bid. Commissioner Hart seconded the motion, which was unanimously approved. (Resolution #15323)

ADJOURNMENT.

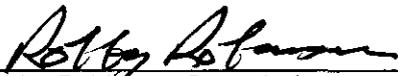
Commissioner Robinson motioned to adjourn the proceedings. Commissioner Hart seconded the motion. The motion was carried unanimously.

BOARD OF COUNTY COMMISSIONERS
SKAGIT COUNTY, WASHINGTON

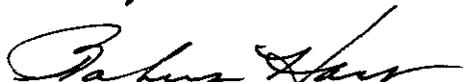




Harvey Wolden, Chairman



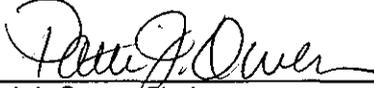
Robby Robinson, Commissioner



Robert Hart, Commissioner

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ATTEST:



Patti J. Owen, Clerk
Skagit County Board of Commissioners