

**RECORD OF THE PROCEEDINGS  
SKAGIT COUNTY BOARD OF COMMISSIONERS**

**Monday, August 9, 1993:**

- 9:00 a.m. - 10:00 a.m.            Board of Health.
- 1)     Public Health Improvement Plan - Funding Priorities.
  - 2)     Skagit County Urgent Health Care Needs Committee.
  - 3)     Discussion - Requests from Washington State Board of Health:
    - a)     Local Public Health Initiatives for 1994 State Health Report.
    - b)     Community Forum(s) for 1994 State Public Health Report.
- 10:00 a.m. - 10:30 a.m.        Public Works Department, Rich Medved, Director:
- 1)     Signature - Personal Services Agreement - Hewlitt Appraisal Service.
  - 2)     Signature - Personal Services Agreement - Industrial Mowing and Spraying.
  - 3)     Signature - Estimate of Cost Sharing Agreement - Dike District 12 for Skagit River Channel Improvement Project.
  - 4)     Miscellaneous.
- 10:30 a.m. - 11:00 a.m.        Hearing Examiner Recommendation - Approval - Timber Open Space Application #OST-93-003 of William McKenna - .2 Miles North of Skagit Speedway.
- CONSENT AGENDA.
- MISCELLANEOUS.
- 1:30 p.m. - 2:00 p.m.         Presentation - Wetlands Study for Northern State Property.
- 2:00 p.m. - 3:00 p.m.         Executive Session - Litigation.

The Skagit County Board of Commissioners met in regular session on Monday, August 9, 1993, with Commissioners Robert Hart, Harvey Wolden, and Robby Robinson present.

**BOARD OF HEALTH.**

- 1)     Public Health Improvement Plan - Funding Priorities.

Pat Pearce, Skagit County Public Health Director, introduced Gary Gollither, to the Board. Mr. Gollither is conducting surveys in the community regarding well-child immunizations and other Public Health Improvement Plan (PHIP) items. Ms. Pearce stated that the PHIP is a process with uncertain funding. If initiatives 601 and 602 do not pass, the process will be slowed down. Ms. Pearce said that should the initiatives pass, the plan will be more complete.

2) Skagit County Urgent Health Care Needs Committee.

Ms. Pearce discussed the proposed Health Care Needs Committee goals, proposed membership, and budget with the Board. The proposed committee is to include: the Board of Commissioners, The County Medical Officer, Skagit County Public Health Director, Skagit County Nursing Services Supervisor and Skagit County Environmental Health Supervisor. Ms. Pearce stated that she would also like to include Mr. Gollither. She requested that the Board attend the August preliminary planning meeting. The meetings will be held monthly, and be one hour in duration.

The Board concurred with the formation of the Skagit County Health Care Needs Committee as discussed and will attend the preliminary meeting August 19, 1993, at 9:00 a.m., in the Environmental Health Conference Room.

3) Discussion - Requests from Washington State Board of Health:

a) Local Public Health Initiatives for 1994 State Health Report.

b) Community Forum(s) for 1994 State Public Health Report.

Ms. Pearce discussed with the Board a letter received from the Washington State Board of Health (WSBOH) regarding local health initiatives for the 1994 State Health Report and community forums to be held for public input regarding the County's health care needs. The deadline to have information to the WSBOH is mid-October. Ms. Pearce stated that funding will be available for one forum, and asked the Board for direction on whether to hold one forum or more.

Commissioner Robinson stated that three community forums were held last year, but the Concrete location had few in attendance. He felt that it was beneficial to hold the forums in each Commissioner district.

Ms. Pearce stated that she needs to determine how aggressively to encourage attendance at the community forums. She said that personal invitations will be made to parents of students, teen leadership groups, etc.

Chairman Hart stated that residents in the west and east ends of the County sometimes feel left out, but the majority of the County population is within a 10 mile radius of the courthouse. He recommended that Ms. Pearce find out how much funding is to be provided by the State, and try to schedule forums in each commissioner district.

The Board thanked Ms. Pearce for her first presentation to the Board.

**PUBLIC WORKS DEPARTMENT, RICH MEDVED, DIRECTOR:**

1) Signature - Personal Services Agreement - Hewlitt Appraisal Service.

Mr. Medved presented the subject agreement for the Board's approval and signature. In order to perform the work necessary for the Colony Road ditch modification project, the County needs to purchase additional right-of-way. In order to enter into discussion with the property owners regarding purchasing right-of-way, individual appraisals need to be performed on six out of seven of the affected parcels.

Commissioner Robinson asked where the run-off will be directed.

Dave Brookings, Flood and Drainage Engineer, stated that the run-off will go to the other side of Colony Road, through an upgraded drain and into the existing run-off area.

Chairman Hart motioned to enter into the proposed agreement as presented. Commissioner Robinson seconded the motion which carried unanimously. (Contract #01724).

2) Signature - Personal Services Agreement - Industrial Mowing and Spraying.

Mr. Brookings stated that the Public Works Department has several mowing programs in sub-flood control zones, and it is desirable to have one contractor for the various jobs. He said that the estimated mowing costs are as follows: Jackman Creek - \$945.00; Gages Slough - \$1,530.00; Sub-flood Control Zones: Britt Slough \$2,250.00; Sedro-Woolley - \$900.00; Blanchard - \$3,825.00; and South Mount Vernon - \$900.00. Mr. Brookings presented a Personal Services Agreement with Industrial Mowing and Spraying for the Board's approval and signature for the necessary mowing services.

Commissioner Wolden motioned to approve the contract as presented. Commissioner Robinson seconded the motion which carried unanimously. (Contract #01725).

3) Signature - Estimate of Cost Sharing Agreement - Dike District 12 for Skagit River Channel Improvement Project.

Mr. Brookings presented an estimate of cost sharing with Dike District 12 that outlines specific projects, work and cost estimates on shared projects for the Skagit River Channel Enhancement Project, as previously discussed with the Board. Dike District 12 will reimburse Skagit County for 50 percent of all costs incurred on the project. Estimated project costs are \$219,338. Mr. Brookings said that he will also send a copy of the estimate to Dike District 12 for their records.

Chairman Hart motioned to approve the estimate as presented. Commissioner Wolden seconded the motion which carried unanimously.

4) Miscellaneous.

- A) Doug Barnet, County Engineer, presented a contract for the Board's approval and signature with the Department of Natural Resources (DNR) for the purchase and removal of 50,000 cubic yards of crushed rock from the Eagle Hill Pit.

Commissioner Robinson motioned to approve the contract as presented. Commissioner Wolden seconded the motion which carried unanimously. (Contract #01726).

- B) Don King, Operations Manager, Resource Recovery Facility, presented a resolution for the Board's approval and signature supporting the declaration of an emergency requiring the shut down of the Incinerator as approved by the Board last week.

Commissioner Wolden motioned to approve the resolution as presented. Commissioner Robinson seconded the motion which carried unanimously. (Resolution #14964).

- C) Mr. King stated that after the shut down of the incinerator last week it was discovered that there was considerable damage in the combustion chamber. The walls have corroded and are in need of extensive repairs. He requested that the declaration of emergency be extended for one week in order to make necessary additional repairs. Mr. King stated that the rebuilding of the walls is necessary in order to prevent air leakage. The metal is too thin, up to five feet high, and it would not be safe to bring it back on-line. He said that all of line two will be repaired. He said that two cells can be repaired simultaneously and other repairs can be continued while the incinerator is

back on-line. He said that it is running on two cells currently. New high-voltage busses were installed over the weekend while the incinerator was shut down. Mr. King said that the pit is full, 400 tons were burned last week and there needs to be 450 tons burned to catch up. Mr. King stated that he felt it necessary to complete the repairs now.

Chairman Hart stated that he was concerned that all these critical repair needs are being found and the Board hasn't heard that it was in this condition until now. He felt that better monitoring could have prevented this type of situation.

Mr. King stated that these repairs are not a surprise, that there have been bag house problems that have been worked on for a year. He said that the emergency situation provides the opportunity to make in depth repairs that were found after the bags were removed. Ultrasonic tests have been performed with the bags down that showed the metal walls to be too thin.

Mr. Medved stated that the four-week annual shut-down has never occurred. He said that the shutdown has been scheduled in the 1994 budgeted. Mr. Medved stated that the annual shut-down will occur from now on in order to have minimal emergency shut-downs.

Commissioner Robinson motioned to approve the resolution extending the emergency situation for one week. Commissioner Wolden seconded the motion which carried unanimously. (Resolution #14965).

- D) Mr. King stated that the repairs to the incinerator will exceed the \$2,500 limit, which would ordinarily require advertising for competitive bids. He said that RCW 36.32.270 allows for contracting without following the competitive bid list. He requested that he be allowed to contract for the repairs using the suppliers that have historically been low bidders.

Commissioner Wolden motioned to approve the resolution authorizing the Public Works Department to contract for repairs necessary at the Skagit County Resource Recovery Facility without calling for competitive bid. Commissioner Robinson seconded the motion which carried unanimously. (Resolution #14966).

Chairman Hart stated that in the future, this significant an item will need to be placed on the regular agenda.

Mr. Medved stated that they were not intending to circumvent the advertising process. It was too late on Friday afternoon to list on the agenda.

Commissioner Wolden stated that there needs to be better planning for the shut-down and repair of the Resource Recovery Facility. He said that there needs to be a schedule to accomodate the annual shut-down.

Chairman Hart asked the status of the pre-processing facility.

Mr. Medved stated that a work session is scheduled for 3:00 p.m. Tuesday, August 10, 1993, to discuss the solid waste preprocessing with the Board. The cities have been notified and invited to attend, also Waste Management of America.

**HEARING EXAMINER RECOMMENDATION - APPROVAL - TIMBER OPEN SPACE APPLICATION  
#OST-93-003 OF WILLIAM MCKENNA - .2 MILES NORTH OF SKAGIT SPEEDWAY.**

Grace Roeder, Associate Planner, provided a vicinity map for the Board to review to identify the subject property. Ms. Roeder said that Mr. McKenna prepared and submitted a comprehensive timber management plan to the Planning Department. The Planning Department and the Hearing Examiner recommend approval of the application.

Commissioner Wolden motioned to approve the recommendation from the Hearing Examiner as presented. Commissioner Robinson seconded the motion which carried unanimously. (Resolution #14967).

**CONSENT AGENDA.**

\* COMMISSIONER'S:

1. Signature - Resolution appointing Ken Osborne, P.O. Box 1234, Mount Vernon, Washington, to the Skagit County Planning Commission, effective September, 1, 1993, and expires September 1, 1997. (Resolution #14971).
2. Signature - Resolution Placing the question of a Partial-County Library District on the 1993 Primary Election Ballot for Skagit County. (Resolution #14972).
- \* 3. Signature - Contract Amendment #3 between the Department of Health and Skagit County Health Department adding \$2,450 to the WIC program. 1620-02028

• HUMAN SERVICES:

4. Signature - Interlocal Agreement which ties Island, San Juan, Skagit, Whatcom and Snohomish counties as the North Sound Regional Support Network for the delivery of mental health services. (Contract #01728).
5. Signature - Inter-Agency Agreement for the advance funds of \$4,612.00 for the period July 1, 1993 through June 30, 1995. (Contract #01729).
6. Signature - Inter-Agency Agreement in the amount of \$22,700.00 for mental health development and monitoring services and Area Resource Coordinator services for both adults and children for the period July 1, 1993 through December 31, 1993. (Contract #01730).

• PLANNING AND COMMUNITY DEVELOPMENT:

7. Signature - Resolution calling for a public hearing regarding Variance #VAR-92-066 of Milton Egbers, August 30, 1993, at 1:30 p.m., or as soon thereafter as possible, in the Commissioners' Hearing Room, 202A, Skagit County Administration Building, 700 S. Second, Mount Vernon, Washington. (Resolution #14973).

8. Signature - Resolution approving the Variance #VAR 93-006 of Ronald Hawkins and Anita Johnson with conditions. (Resolution #14974).

• PUBLIC WORKS DEPARTMENT:

9. Signature - Out-of-State Travel for Marcia Jaeger to attend Government and Education System Users Group 15th Annual Education Systems Users Group, September 19, 1993 through September 22, 1993, in Salt Lake City, Utah. Total estimated expense \$440.00.
10. Signature - Resolution calling for public hearing for considering the petition to vacate a portion of Butler Creek Road in the Alger-Cain Lake area. (Resolution #14975).
11. Signature - Resolution updating cost estimate on Lake Cavanaugh C.R.P. #0020-6. (Resolution #14976).
12. Signature - Construction Contract Cedardale Road, et al, with Associated Sand and Gravel, Incorporated, for work to be performed at Cedardale Road - C.R.P. #7055-2. (Contract #01731).
13. Signature - Final Records - Indian Slough Bridge/Bayview-Edison Road.
14. Signature - Final Records - Main Street Conway.
15. Signature - Certificate of Commendation - Retirement - Bill Anderson.
16. Signature - Speed Limit Reduction Ordinance - Andis Road, Andis Court and Andis Place. (Ordinance #14977).
17. Signature - Closing Agreement - Rosario Road Purchase.
18. Signature - Resolution calling for a public hearing regarding Solid Waste Tipping Fees. Hearing to be August 30, 1993, at 9:00 a.m. or as soon thereafter as possible, in the Commissioners' Hearing Room, 202A, Skagit County Administration Building, 700 S. Second, Mount Vernon, Washington. (Resolution #14978).

\* SHERIFF'S OFFICE:

18. Signature - Resolution Awarding bids for the purchase of canned goods, staples, and meat products for the Skagit County Jail to Food Services, Incorporated, in the amount of \$53,173.86, and to Good Source, Incorporated, in the amount of \$6,573.39. (Resolution #14979).

\* **ARIS:**

19. Signature - Interlocal Cooperative Agreement - Anacortes Early Intervention Child & Family Treatment Program. This agreement is between the Anacortes School District #103, City of Anacortes, Skagit County and Skagit Community Mental Health Center. Skagit County will contribute \$6,500, City of Anacortes \$6,500 and the School District \$13,000. Contract begins July 1, 1993 and terminates June 30, 1994. (Contract #01732).

\* **NOXIOUS WEED CONTROL:**

20. Signature - Contract for Professional Services with Eric Gustafson to use a raft and equipment on the Sauk and Suiattle Rivers for weed control. The County will compensate Mr. Gustafson at the rate of \$150.00 per day. Contract begins July 1, 1993 and terminates August 31, 1993. (Contract #01733).

**MISCELLANEOUS.**

- A) Connie Carter, Clerk of the Board, presented a Resolution for the Board's approval and signature Approving Farm Food Coop Rezone REZ-93-003. (Resolution #14968).
- B) Ms. Carter presented an agreement for the Board's approval and signature with the Anacortes Arts Foundation for the provision of \$5,000.00 for the Lady of the Sea Project in Anacortes. These funds will go toward the commission of a statue to be placed in the park at the Port of Anacortes.

Chairman Hart motioned to approve the contract as presented. Commissioner Robinson seconded the motion which carried unanimously. (Contract #01727).

- C) Commissioner Robinson presented a resolution supporting elements of President Clinton's Forest Plan for Sustainable Economy and Sustainable Environment.

Chairman Hart motioned to approve the resolution as presented. Commissioner Wolden seconded the motion which carried unanimously. (Resolution #14969).

- D) Bob Taylor, Administrative Officer, presented a resolution to the Board regarding amending Skagit County Policies and Procedures regarding L & I time loss compensation. He stated that the past policy creates confusion and administrative difficulties. Mr. Taylor said that due to self insuring, the modification factor to determine the insurance premiums will reduce over time.

Commissioner Robinson motioned to approve the resolution amending the Skagit County Policies and Procedures Manual as presented. Commissioner Wolden seconded the motion which carried unanimously. (Resolution #14970).

**PRESENTATION - WETLANDS STUDY FOR NORTHERN STATE PROPERTY.**

Dave Fleming, Risk Manager, addressed the Board. Mr. Fleming stated that the Northern State Recreation Area wetlands study was performed last spring. He introduced Kitty Ford, Parametrix, who completed the study.

Ms. Ford stated that the report she distributed to the Board includes six maps of the subject area. Ms. Ford displayed large reproductions of two of the maps on the wall for discussion. The maps included in the report identify vegetation cover, wildlife rating, cultural resource areas, and stream survey. Ms. Ford said that the entire site was reviewed and a planning level survey was performed of these resources to provide information to the County regarding opportunities and difficulties for the placement of facilities on the property. She said that recreational facilities location is what the County wishes to know, but the survey will provide information pertinent to any type of development. The two maps Ms. Ford displayed made clear what can or cannot be done on the property.

Ms. Ford stated that Map 1 depicts vegetation, soil characteristics, and shallow water. She said that there are no formal delineations, but it provides a good basis for site selection. The darkest areas on the map show the highest probabilities of wetland areas. There is shallow ground water elevation, ankle deep, and 'soupy' areas. The next darkest color depicts moderate wetlands. These areas may be available for passive recreation such as interpretive centers, road accesses, parking, and walkways. Ms. Ford said that further investigation would be required to define appropriate locations. The lightest area on the map defines low wetland probability. Ms. Ford stated that the overview is intended to provide a tool to use to determine opportunities for development, and where to concentrate development. She said that wetlands will be the major hurdle to clear for developing the property.

The second map Ms. Ford reviewed with the Board defined facility siting priorities. There were 5 location levels outlined. Level 5 designates the best siting possibility, and level one designates the worst. Level one corresponds to the high probability of wetlands designated on Map 1, level 2 corresponds to the moderate wetland probability, and level 3 depicts high cultural resources, historic buildings, native uses, etc. Level 3 looks at land forms most likely to be used by native populations. Ms. Ford stated that as development occurs, there will probably be a need to investigate the area further for historical or native use. There is a lot of level 4 area which corresponds to low probability of wetlands, with other critical elements (those included in level 3) removed.

Commissioner Robinson stated that it appeared that the property is 50% wetlands.

Ms. Ford agreed that it appeared close to 50%, and stated that she could extract that number easily if so desired.

Mr. Taylor asked whether there was a topography map included in the report.

Ms. Ford said there was not, however, she had made an inquiry about aerial topography costs.

Ms. Ford said that the pasture land on the subject property is suitable for wetlands improvement. There are low quality wetlands that could possibly accommodate a golf course.

Commissioner Wolden stated that if assessments were performed in March and again in August there would be different results. He felt that a wetlands study could be different each time performed due to weather changes.

Ms. Ford stated that the maps are not a delineation of the wetlands. She said that before going to the Corp of Engineers, a delineation will be needed. She said that the reconnaissance is an over view. It was very wet when the study was performed, and she felt that experienced wetlands delineators would come up with



very similar results. Ms. Ford stated that she wanted to provide a conservative judgement on the results and wanted to be sure not to omit any wetlands. The next step in the process is for delineation of areas the County desires to use.

Chairman Hart noted that most of the existing buildings on the subject property are in the class 3 areas. He asked whether the buildings are eligible for historical registration.

Ms. Ford said that there was a higher probability of discovering cultural use and occurrence on the property, than historical eligibility for the buildings.

Jon Aarstad, Parks, Recreation, and Fair Director, stated that six years ago, it was felt that the subject property was 50% wetlands. He said that the study by Parametrix will assist in identifying certain types of recreation possibilities. He said that further research and review will be necessary for the placement of a firearms range on the property. Mr. Aarstad stated that it is possible that there will be questions from the Sedro-Woolley School District regarding obtaining property on the site. He was hopeful that interpretive centers would be a possible in the wetlands areas.

Commissioner Wolden felt it reasonable to assume that some group will be interested in locating on the Northern State property in the future.

Chairman Hart stated that several hundred acres of the property should be useable. He questioned who would have jurisdiction on the area between targets and shooting gallery at a shooting range if there is wetlands under the ammunition flight path.

Oscar Graham, Senior Planner, stated that since the area is considered to be wetlands or is not considered to be wetlands; a cultural resource map is not a jurisdictional issue, but is based on possible cultural occurrences on the property. He asked whether jurisdiction would be determined by inclusion on the local historical register.

Ms. Ford stated that it was her understanding that there are no listed historical sites on the property, nor was anything discovered through the investigation that led her to believe that there are cultural sites that would stop proposed projects. She felt that as further planning is performed it would be more likely to come upon cultural, historical findings.

The Board thanked Ms. Ford for her presentation.

**ADJOURNMENT**

Commissioner Wolden motioned to adjourn the proceedings. Commissioner Robinson seconded the motion which carried unanimously.


BOARD OF COMMISSIONERS  
SKAGIT COUNTY, WASHINGTON

  
Robert Hart, Chairman

  
Harvey Wolden, Commissioner

  
Robby Robinson, Commissioner

ATTEST:

  
Connie Carter, Clerk of the Board

clc

