RECORD OF THE PROCEEDINGS SKAGIT COUNTY BOARD OF COMMISSIONERS

Monday, October 5, 1992

9:00 a.m - 10:00 a.m.

Executive Session - Personnel.

Flag Salute.

10:00 a.m. - 11:00 a.m.

Public Works Department - Rich Medved, Director.

- 1. Continuation of Public Hearing Amending Chapter 12.18 Skagit County Code Related to Ordinance No. 11125, Solid Waste Disposal.
- 2. Discussion Revisions to County Road Functional Classification System.
- 3. Discussion Interagency Agreement Pierce County "Low Volume Road Standards.*
- 4. Miscellaneous.

CONSENT AGENDA.

MISCELLANEOUS.

11:00 a.m. - 11:15 a.m. Proclamation - Earthquake Awareness Week, October 10 - 17, 1992.

Public Hearing - Implementing Ten Dollar Per Parcel Drainage Charge on 1:30 p.m. - 2:00 p.m.

State Department of Natural Resources Property.

Appeal - Hearing Examiners Denial of Setback Variance for Larry Bughi at 2:00 p.m. - 3:00 p.m.

170 Rosario Beach Road.

Executive Session - Litigation. 3:00 p.m. - 3:30 p.m.

Announcement - Opening of New Manufacturing Plant at LaConner Pier. 4:00 p.m. - 4:30 p.m.

(Meeting to be held at LaConner Pier).

The Skagit County Board of Commissioners met in regular session on Monday, October 5, 1992, with Commissioners Robby Robinson, Ruth Wylie, and W. W. Vaux present.

PUBLIC WORKS DEPARTMENT - RICH MEDVED, DIRECTOR.

Continuation of Public Hearing - Amending Chapter 12.18 Skagit County Code Related to Ordinance 1. No. 11125, Solid Waste Disposal.

Mr. Medved requested that the public hearing be cancelled and recalled at another time. There had been several SWAC meetings since the public hearing had been called and several individuals, companies and groups have requested an opportunity to comment. He stated that he would like to hold some work sessions at which the public would be allowed to give their comments.

Mr. Medved stated that John Moffat's response to John Lorenz, Environmental Waste of America, clearly outlines that the solid waste is owned by the County. RCW 36.58.060 states that the generator, or the local jurisdiction is the owner of any solid waste.

Mr. Don Bockleman requested that the work sessions be held in the evening.

Mr. Medved said that it was possible to schedule the work sessions in the evenings for public attendance.

Commissioner Vaux motioned to close the public hearing and recall at a later date. Commissioner Wylie seconded the motion, which carried unanimously.

Mr. Medved stated that the request to recall for a public hearing will occur after the work sessions take place. The work sessions are forecast to be within the next two weeks.

2. <u>Discussion</u> - Revisions to County Road Functional Classification System.

Doug Barnet, County Engineer, addressed the Board to review proposed changes to the County Road Functional Classification System. This system identifies roads as either local, collectors or arterials. Mr. Barnet turned the discussion over to Ed Hawes, Traffic Coordinator,

Mr. Hawes stated that a lot of time had been spent on the existing County road system. There are currently 803 miles of Road maintained by the County to date. Mr. Hawes stated that the need to review existing classifications was mandated by federal law. Existing classification are to be updated to reflect the 1990 census, and to update some classifications which have not been reviewed since 1976. Consistency needs to be achieved among classified routes, changes in traffic usage and composition needs to be addressed. and the miles of roadway within each classification category needs to be within specified limits,

Mr. Hawes stated that functional classification is used to determine design standards, access management, funding allocations, land use plans and decisions, systems planning jurisdictional responsibility, needs assessment, cost allocations, level of maintenance, and priority programming.

The classifications are as follows:

- Rural Principal Arterial serves all, or almost all urbanized areas and a majority of areas with population over 30,000. It is comprised of two subsystems, Interstate Highway System and Other Principal Arterials. Skagit County has none to maintain. Example: SR 20 from Anacortes to Burlington.
- Rural Minor Arterial links cities, larger towns, and other major generators and forms an integrated network providing interstate and intercounty service. They are spaced so that all developed areas within Washington are within a reasonable distance of an arterial highway. Skagit County has none to maintain. Example: Chuckanut Drive, and Highway 20 from Sedro-Woolley to Concrete.
- Rural Collector generally serves traffic of intracounty rather than statewide importance, speeds are moderate and travel distances are shorter. There are two classes:

Rural Major Collector Road - provides service to any county seat or larger towns not on or served by an arterial, and other traffic generators of intracounty importance. Links these places with other nearby towns or cities with routes of higher classification. Examples: Fir Island Road, and Cook Road.

Rural Minor Collector Road - spaced to reflect population density, collect traffic from local roads, and bring all developed areas within a reasonable distance of a collector road.

Provides service to remaining smaller communities, and links locally important generators with outlying areas. Examples: Snee-Oosh Road, Minkler Road, and Frances Road.

* Rural Local - provides access to adjacent land, provides service to travel over short distances, and encompasses all roadways not classified as collectors or arterials.

Principal Arterials comprise 2 to 4 percent of road miles, Arterials comprise 7 to 10 percent, Collectors comprise 20 to 25 percent and Locals comprise 65 to 75 percent of road miles.

The Board reviewed the proposed road classification changes as previously submitted and concurred with the proposal excluding Cedardale Road. It was requested that Mr. Hawes and Mr. Barnet review the decision for Cedardale Road to be classified as a minor collector from milepost 0.51 to milepost 1.79. The Board questioned why it could not be a major collector. Mr. Hawes and Mr. Barnet will review the reasons decided on and discuss them with Commissioner Wylie. When concurrence is reached, the entire list of proposed changes will be submitted to the County Road Administration Board. They will forward all changes to the Federal Highway Administration.

3. Discussion - Interagency Agreement - Pierce County "Low Volume Road Standards."

Mr. Barnet addressed the Board, stating that Pierce County has taken the lead regarding an interagency agreement and asked other counties for their interest in participating to hire a consultant to write a design manual for low volume roads. Mr. Barnet requested that approval be given for the County to commit \$3,000.00 for Skagit County's portion of the shared expense.

Commissioner Wylie motioned to enter into an Interagency Agreement with Pierce County for the hiring of a consultant to design a manual for low volume roads at a cost to Skagit County not to exceed \$3,000.00. Commissioner Vaux seconded the motion, which carried unanimously. (Contract #01430).

- 4. Miscellaneous.
- A) Mr. Barnet presented two Change Orders for the Board's signature. The first change order was for the Hansen Creek Sedimentation Pond Project, with Loveco Construction. The amount of the change was \$23,915.10 in order to riprap a gravel base spillway. After excavating was done on the project unanticipated erosion occurred making it necessary to reinforce the eroding area.

The second Change Order presented was for the Alger Cain Lake Road Project, with One Way Construction, Inc. The amount of the Change Order was for \$1,755.00 in order to construct a silt fence with straw bales.

Commissioner Vaux motioned to approved both change orders presented. Commissioner Wylle seconded the motion, which carried unanimously.

CONSENT AGENDA.

- * Administrative Services:
 - 1. Record of the Proceedings for the Week of August 31, 1992.
 - 2. Record of the Proceedings for the Week of September 14, 1992.

Record of the Proceedings for Tuesday, September 29, 1992.

* Health Department:

- 4. Out-of-State Travel for Barbara Balfour, Public Health Nurse for an Ambulatory Pediatrics Seminar in Washington D.C. October 22 through 24, 1992. Employee is self paying travel. Health Department will pay salary during the four day workshop. The continuing education is necessary for Family Nurse Practitioner recertification.
- 5. Support Group Facilitator Contract, with Jerry Sommerseth to provide services for the Skagit AIDS Volunteers group in Mount Vernon, Tuesday evenings October 1992 through December 1992, from 7:00 p.m. to 8:30 p.m., at the rate of \$40.00 per month. (Contract #01431).

* Human Services:

 Signature - Interagency agreement between Skagit County and North Sound Regional Support Network in the amount of \$23,975.00. The funds will be used to help furnish the Evaluation and Treatment Facility on the grounds of the Northern State Multi-Service Center. (Contract #01432).

* Senior Services:

D.C.D. Contract Amendment approving the proposed RSVP expenditures for 1992 - 1993.
This is the second year of the biennium, for which the total is \$14,184. (Contract #01073).

* Parks, Recreation, and Fair:

- 8. Signature Facility Rental Application and Agreement. LaVenture Gym, Fridays, January 1, 15, February 5, 12, 19, 26, March 5, 12, 19, 26, from 6:30 p.m. to 10:00 p.m. for Adult Coed Volleyball, at the rate of \$50.00 per night. (Contract #01292).
- Signature Facility Rental Application and Agreement. Centennial Gym, Thursdays, January 7 through March 25, 1993, from 6:15 p.m. to 9:30 p.m. for Boys Basketball Practice, at the rate of \$50.00 per night. (Contract #01292).
- Signature Facility Rental Application and Agreement. Lincoln Gym, Wednesdays, January 6 through March 24, 1993, from 6:15 p.m. to 9:30 p.m. for Adult Coed Volleyball, at the rate of \$25.00 per night. (Contract #01292).
- 11. Signature Facility Rental Application and Agreement. Lincoln Gym, Mondays, January 4 through March 22, 1993, from 6:15 p.m. to 9:30 p.m. for Adult Coed Volleyball, at the rate of \$25.00 per night. (Contract #01292).
- 12. Signature Facility Rental Application and Agreement. Madison Gym, Thursdays, January 7 through March 25, 1993, from 6:15 p.m. to 9:30 p.m. for Adult Coed Volleyball, at the rate of \$25.00 per night. (Contract #01292).

- 13. Signature Facility Rental Application and Agreement. LaVenture Gym, Wednesdays, January 6 through March 24, 1993, from 6:15 p.m. to 9:45 p.m. for Adult Coed Volleyball, at the rate of \$50.00 per night. (Contract #01292).
- 14. Signature Facility Rental Application and Agreement. Mount Vernon High School Fieldhouse, Saturdays, January 9, 16, 23, February 13, 20, 27, March 6, 13, 20, 27, 1993, from 1:00 p.m. to 5:00 p.m. for Boys Basketball, at the rate of \$50.00 per day. (Contract #01292).
- 15. Signature Facility Rental Application and Agreement. LaVenture Gym, Mondays, January 4 through March 22, 1993, from 6:15 p.m. to 9:45 p.m. for Mens Basketball League, at the rate of \$50.00 per night. (Contract #01292).
- Planning and Community Development:
 - 16. Signature Addendum to Consultant Services Agreement #01076 to Classify Natural Resource Lands and Critical Areas. Changes in scope, mutually agreed upon by the Consultant and the County, shall involve changes to the product list in Attachment 1. The change in scope does not include any increase or decrease in the amount of the Consultant's compensation. (Contract #01076).
 - 17. Signature Interagency Agreement with the Padilla Bay National Estuarine Research Reserve to Prepare a Water Quality Assessment Report for the Padilla Bay/Bay View Watershed Action Plan. (Contract #01433).

* Public Works:

- Signature County/WSDOT Agreement, Peter Anderson Road Railroad Crossing. For the removal of crossbucks, widening shoulders, extending culvert, installation of 2 shouldermounted, automatic flashing light devices with gates. Estimated agency funds \$800.00, estimated federal funds \$7,200.00, total estimated project funds \$8,000.00. (Contract #01434).
- Signature Contract for Professional Services with Sturdy Engineering to secure a hydraulic permit. Estimated cost \$4,000.00. (Contract #01435).
- 20. Signature Moderate Risk Waste Fixed Facility Contract with Axthelm and Swett Construction in the amount of \$133,678.40. (Contract #01436).
- 21. Signature Proclamation No Waste Recycle Week, October 3 through 11, 1992. This is a state-wide event being held to recognize the progress made this past year in waste reduction and recycling. (Resolution #14494).
- 22. Signature Final Order of Establishment for Lexington Avenue #1213.

MISCELLANEOUS.

A) Vouchers audited and certified by the auditing officer as required by R.C.W. 42.24.080, and those expense reimbursement claims certified as required by R.C.W.42.24.090, have been recorded on a listing which has been made available to the Board.

As of this date, Monday, October 5, 1992, the Board, by a majority vote, did approve for payment those vouchers included in the above-mentioned list and further described as follows:

- 1) Warrants #87417 through 87454 (Vouchers #PI94001, 95001, 44001 through PI94041, 95006, 44014) in the amount of \$887,432.28. Transmittal #C-36-92.
- 2) Warrants #PW9200002174 through PW9200002459 (Vouchers #113829 through 114747) in the amount of \$1,023,138.85. Transmittal # P-20-92.
- 3) Warrants #87455 through 88122 (Vouchers # 2013189, 11300000001 through 2013688, 11305500007) in the amount of \$552,023.89. Transmittal #C37-92.
- B) The Board approved an Out-of-State Travel Request for Sally Hill to attend Northwest Wellness Conference for Seniors in Seaside, Oregon, October 25 through 30, 1992. \$75.00 was requested for travel expense.
- C) The Board approved and signed a contract for Jane Conquest to present Perspectives on HIV/AIDS through the 1992 year at a rate of \$25.00 per presentation. (Contract #01437).

PROCLAMATION - EARTHQUAKE AWARENESS WEEK, OCTOBER 10 - 17, 1992.

Dan Cain, Skagit County Fire Marshall, and Mark Watson, Emergency Management Coordinator, presented a Proclamation for the Board's signature designating the week of October 10 through 17, 1992, as Earthquake Awareness Week. The Mayor of the City of Anacortes will be signing a proclamation for the City related to the Anacortes Red Cross Chapters' "Shake Rattle and Roll" Earthquake Preparedness Week, also October 10, through 17, 1992.

Commissioner Wylie motioned to approve the Proclamation designating October 10 through 17, 1992, as Earthquake Awareness Week." Commissioner Vaux seconded the motion, which carried unanimously.

<u>PUBLIC HEARING - IMPLEMENTING TEN DOLLAR PER PARCEL DRAINAGE CHARGE ON STATE</u> DEPARTMENT OF NATURAL RESOURCES PROPERTY.

Chairman Robinson waived the reading of the notice of public hearing, as published in The Skagit Argus.

Mike Woodmansee, Budget/Finance Director, addressed the Board. Mr. Woodmansee stated that on October 28, 1991, a public hearing was held to receive input regarding the imposition of a \$10 per parcel charge on all property within the Skagit County Flood Control Zone District to pay for a variety of storm water control and flood protection costs. On November 4, 1991, the Board adopted a resolution implementing the charge. The Washington State Department of Natural Resources objected to this assessment as specific notification requirements outlined in RCW 79.44.040 were not complied with. Written consent from the Commissioner of Public Lands will also have to be obtained in order to impose charges on tidelands. The Board adopted a resolution to call for this public hearing and complied with the required notification procedures.

Chairman Robinson opened the hearing for public comment. Seeing and hearing none, Commissioner Wylie motioned to close the public hearing. Commissioner Vaux seconded the motion, which carried unanimously.

Mr. Woodmansee stated that he would have a resolution prepared to present for the Board's adoption the following week, as well as a letter requesting the consent of Brian Boyle, Commissioner of Public Lands, regarding tidelands.

APPEAL - HEARING EXAMINERS DENIAL OF SETBACK VARIANCE FOR LARRY BUGH! AT 170 ROSARIO BEACH ROAD.

Jeff Morgan, Assistant Planner, submitted photocopies of staff photos of the subject property, and letters received by the Hearing Examiner from area residents. The applicant was requesting to relocate an existing non-conforming structure on the property. An apparent unstable slope exists where the structure, a mobile home, rested and hung over the bluff. The property is an 11 unit rental property which had two four-plexes, two cabins and a mobile home on it. The applicant removed one of the cabins and moved the mobile home to the cabin site. The appellant did this in order to improve the property by moving the mobil home away from the edge of the bluff, and will be able to do much needed repairs on the mobile home. The applicant did not have a permit to relocate the mobile home. Due to the present location of the mobile home the applicant is requesting a variance to leave it on the new site even though it is within side and front setback allowances.

Even though the mobile home is a pre-existing, non-conforming building, Mr. Bughi is allowed to restore it under County Code within a certain period of time and with a building permit. Some restoration has been accomplished to upgrade the wiring, skirting and tie-downs. The Planning Department staff recommended that the mobile home be allowed to remain, as long as the necessary permits are obtained. The Hearing Examiner denied the request without indicating why he denied it.

The options for consideration are:

- a) to summarily approve the Hearing Examiner's recommendation; or
- b) to remand it back to the Hearing Examiner for further discussion; or
- c) hold a public hearing and adopt findings of fact if the Board deems a change in the Hearing Examiner's recommendation is necessary.

- Larry Bughi, 2121 Ocean View Place, Anacortes, Washington, addressed the Board. He stated that he was concerned regarding the possibility that if he had not chosen to make the property safer, the mobile home could have remained where it was and in the condition it was in. The mobile home had been there since the 1950's, he moved it in order to make it more safe. He said that he was told that a permit would not be required since it was an improvement to a non-conforming property due to safety hazards.

Commissioner Vaux asked whether it was a new mobile home placed on the property.

Mr. Bughi stated that it was not, it was the original mobile home that has been on the property.

When asked if the mobile home was a rental, Mr. Bughi stated that it was, and it will remain a rental after all the repairs are made. He stated that he had one cabin removed to place the mobile home on the present site.

- Henry Curran, 1370 Rosario Terrace, addressed the Board. Mr. Curran stated that he owns the propertyto the south of Mr. Bughi. He stated that the mobile home has been placed within eight and a half feet of the County road, and four and a half feet from a fire hydrant. He felt that it was in an unsafe position due to the proximity of the hydrant, and it creates a blind turn for him when he leaves his driveway. He said that the mobile home is also placed six inches from the side property line.

Commissioner Vaux stated that the survey map shows the mobile home to be 15 feet from Taylor Road.

A discussion was held with all parties present to clarify on the survey map where the mobile home had been originally, where it had been moved to, property lines, building removed, etc.

Commissioner Vaux stated that it appears that improvements have been made to the property and motioned to call for a public hearing for the Board to determine their own findings of fact. Commissioner Wylie seconded the motion, which carried unanimously. The public hearing to consider Mr. Larry Bughi's request for Variance Request #92-040 shall be Monday, November 2, 1992, at the hour of 1:30 p.m., or as soon thereafter as possible, in the Commissioners' Hearing Room, 202A, County Administration Building, 700 S. Second, Mount Vernon, Washington.

ADJOURNMENT

Commissioner Wylie motioned to adjourn the proceedings. Commissioner Vaux seconded the motion, which carried unanimously.

BOARD OF COMMISSIONERS SKAGIT COUNTY, WASHINGTON

Robby Robinson, Chairman

Ruth Wylie, Commissioner

W. W. Vaux, Commissioner

ATTEST:

Connie Carter, Clerk Skagit County Board of Commissioners