

**RECORD OF THE PROCEEDINGS
SKAGIT COUNTY BOARD OF COMMISSIONERS**

Monday, March 25, 1991

9:00 a.m. - 9:45 a.m.

Board of Health:

- 1) Maternal-Child Health Update.
- 2) Environmental Health Concerns in Schools.

10:00 a.m. - 11:00 a.m.

Public Works Department - Mark Spahr, Director:

- 1) Public Hearing - Intent to Sell County Property - Ferry Mechanical Components.
- 2) Public Hearing - Consideration of Opening Unopened Right-of-Way - Windy Ridge.
- 3) "Final Summation" by Retiring Flood Control Engineer, Don Nelson.
- 4) Call for Bids - Supply Various Rock and Gravel Products.
- 5) Resolution - Prohibiting Bicycle Traffic on Fir Island Road.
- 6) Resolution - Restricting Stopping/Parking/Standing of Motorized Vehicles on the Shoulders of Fir Island Road.
- 7) Interlocal Agreement - Joint Recycling Program.
- 8) Request for Proposals - Implementation of Joint Recycling Program.
- 9) Call for Public Hearing - Vacation of Unused Right-of-Way - Portion of Trumpeter Lane #7701.
- 10) Miscellaneous.

CONSENT AGENDA.

MISCELLANEOUS ITEMS.

11:00 a.m. - 12:00 p.m.

Presentation Regarding At-Risk Intervention Specialist Program and Signature on Local Agreement.

1:30 p.m. - 2:00 p.m.

- 1) Retirement Recognition - Judy Ross, Concrete Senior Center Project Coordinator.
- 2) Bid Opening - Motor Fuel.

2:00 p.m. - 2:30 p.m.

Parks and Recreation Department - Jon Aarstad, Director:

- 1) Introduction of Don Helwig, Fair Manager.
- 2) Review of Pertinent Legislation Affecting Parks and Recreation.
- 3) Call for Public Hearing to Set Fees and User Policies for Skagit Playfields.
- 4) Flood Damage - Howard Miller Steelhead Park.

2:30 p.m. - 3:00 p.m.

Discussion - Increase in Funding for Skagit Council of Governments.

3:00 p.m. - 3:30 p.m.

Update - Budget/Financial Matters.

The Skagit County Board of Commissioners met in regular session on Monday, March 25, 1991, with Commissioners W. W. Vaux, Ruth Wylie and Robby Robinson present.

BOARD OF HEALTH

1) Maternal-Child Health Update.

Carolyn Milat, Director, Department of Health, introduced Dora Larsen, R.N., Public Health Nurse, to the Board.

Ms. Larsen presented an update on Maternal and Child Health issues, and specifically on the Home Visiting Program for pre-term infants and their families. She advised that she works primarily in the northern part of the County, serving the large Spanish speaking population. They are now focusing on pre-term care for infants and families, as the prevention of prematurity or low birth weight is a major public health priority and challenge. The causes are complex and there is no single way to solve the problem.

Ms. Larsen said that 6.7% of all births per year are pre-term, weighing less than 5 lbs. 8 ounces. From this group 1% of the babies are less than 3 lbs. 1 ounce. These babies must stay in the hospital a long time and are called "million dollar babies" because of the extreme cost involved.

Ms. Larsen said that another worrisome trend is the experimentation with harmful drugs like cocaine and their effects on the child.

Commissioner Vaux asked what percentage of premature babies survive. Ms. Larsen said that it depends on a variety of factors, although the less mature a baby is at birth the less the chance of survival. It is very individualized though, as some very tiny babies have a strong will to live.

In terms of prevention of pre-term births, there are a variety of ways these women will be at risk. A good prevention measure is to educate women to seek early prenatal care. Abstainance from alcohol or harmful substances is strongly encouraged. Another method of intervention is to monitor daily fetal movement.

Ms. Larsen said there is an exciting movement in the state of Washington headed by Katherine Bernard, who spent the last 15-16 years studying parent-child interaction. They emphasize that parents are the first teachers of the child. The Health Department has a premature infant followup home visit program with the goal to help parents learn to understand their infant's characteristics, adapt the care to the infant's need and to help promote positive parent-child interaction and appropriate stimulation. A protocol has been developed consisting of home visits from week one to five months post discharge from the hospital. Skagit County, along with Whatcom, is one of the first counties to participate in this. It takes a lot of commitment of time, training and study. The goal is that all the Public Health nurses in the Health Department will have this training.

Ms. Milat added that this is a method of standardizing responses that can be measured in a form that tells a parent whether that child is doing well. The parent can see whether they need to do more stimulating or less stimulating so the pattern of sleeping and feeding is correct.

Commissioner Vaux asked how many babies are in the program. Ms. Larsen stated that right now there are about 5, but it varies. Mrs. Milat added that it can range anywhere from just a couple of infants to 20 - 25. She also emphasized that the purpose is to have children with more weight as they have a better outcome going to school and interacting with the world.

Dr. Nicola also advised that there is a higher risk for child abuse in pre-term infants. They are more sensitive to the environment and the parents don't know how to react to them.

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2) Environmental Health Concerns in Schools

Corinne Story, Skagit County Health Department, reported. The Environmental Health Section's school program has been very active over the past two years with remodeling in the Sedro Woolley and Concrete School Districts, and the new elementary school for Burlington-Edison School District is anticipated. Essentially, the Health Department is responsible for administering State Board of Health regulations for schools.

Ms. Story explained that they are looking at safety concerns, such as safety on the playgrounds, chemistry labs, vocational areas, etc. and also at an environment that is conducive to learning. She said playgrounds are the site for injuries for elementary school children. Also, art materials are reviewed.

Ms. Story said that current program activities have been regular inspections of cafeterias, occasional inspections of chemistry labs, site inspection and plan reviews for new schools, school remodels, etc. They have been kept very busy. The purpose of this presentation is to bring the Board of Health up-to-date on their current activities. She concluded that they will be networking with local health agencies (such as Spokane County Health District) to determine needs as well as methods for enhancing their program.

In response to questions from the Board, Ms. Story advised that the Department does review all blueprints now. Also, they inspect cafeterias twice a year.

Miscellaneous

Commissioner Vaux discussed with John Thayer an illegal dumping of sheetrock that recently occurred. They discussed some of the legal issues around this kind of situation.

PUBLIC WORKS DEPARTMENT -MARK SPAHR, DIRECTOR:

1) Public Hearing - Intent to Sell County Property - Ferry Mechanical Components.

Chairman Vaux waived the reading of the Notice of Public Hearing, as published in The Skagit Argus, The Skagit Valley Herald, The Concrete Herald, The Anacortes American, and The Skagit River Post.

Mr. Spahr made the following recommendations:

- that the Board vote to declare items which are left over from the Guemes Ferry overhaul, which are of no further use to the County, surplus, and direct their sale at public auction.
- that the following minimum bids be set for the items for sale:

1 engine with broken cam shaft	\$1,000
1 engine with functioning cam shaft	\$2,000
1 engine with rebuilt cam shaft	\$5,000
3 spare outdrives	\$500 each

Discussion ensued. Commissioner Wylie was concerned that the notices advertising the sale of the property should disclose the requirement of minimum bids and the terms of the sale. When Mr. Spahr indicated that he would add those stipulations to the advertisement, Commissioner Wylie motioned to adopt the resolution authorizing the disposal of the above mentioned surplus ferry parts at public auction. Commissioner Robinson seconded the motion, which passed unanimously. (Resolution # 12906)

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Chairman Vaux then brought up the need for the establishment of a minimum bid. It was stated by Mr. Spahr that if no bidder met the minimum bid amount, the part would be sold as scrap iron. Believing that it would yield the greatest price for each unit by abolishing the minimum bid, Chairman Vaux directed that no minimum bid be indicated for any of the items.

2) Public Hearing - Consideration of Opening Unopened Right-of-Way - Windy Ridge.

Chairman Vaux waived the notice of public hearing, as published in The Skagit Argus on March 12 and 19, 1991.

Mr. Spahr located Windy Ridge northwest of Mount Vernon on a vicinity map. He stated that the Public Works Department received a request from the property owner of the Windy Ridge Development lot #1 to open County right-of-way located between the County's Inman Landfill and the development for the purpose of access to lot #1. A map of the Windy Ridge short plat was reviewed, showing the platted access to the lot and the proposed right-of-way opening. Mr. Spahr demonstrated where the right-of-way accesses the Peth farm and monitoring wells located along the fenceline at the landfill.

Steve Winter, Development Review Technician, presented a five minute videotape of the right-of-way and of the platted access, which appeared to have undergone some brush clearing.

Mr. Spahr indicated that the staff has recommended denial of the request based on the following:

- there is already access available to lot #1.
- the roadway provides a buffer for the landfill.
- the road is adjacent to the Inman Landfill monitoring wells.
- allowing the right-of-way to remain closed allows the County to retain options for its use in the future and limits erosion of the landfill perimeter from heavy truck traffic.

Mark Lynch, a neighbor to the west, stated that the applicant is not asking that the roadway be improved, but makes the request so that he can clean out the ditch and improve the drainage.

Mr. Spahr argued that an official opening legitimizes the right-of-way as public roadway. Presently the right-of-way is more like County property. He noted that the Peth's use the right-of-way to herd their cattle along.

The applicant, Bob Moe, requested clarification of the difference between open and unopen right-of-way. He explained that if the County's right-of-way were not opened to access his property, he would be forced to put in a longer driveway, at his own expense. He argued that a number of cars use the roadway for unknown purposes now. He argued that the ditch beside the road is plugged and effects his property, and that he will clean the ditch if the right-of-way is opened.

Mr. Spahr argued that if the roadway is opened, the County is obliged to maintain it.

Rayna Moe, the applicant's wife, complained about the plugged ditch and argued for the opening.

Mike Fohn, a neighboring property owner, stated that if the Moe's choose to build their home on their property at a point near the County right-of-way it would save them money to be able to access their driveway off of the County's road. He wondered if the Moe's could not just have an easement for access.

Chairman Vaux noted that the Moe's would be unable to receive a building permit unless they access off of an approved road.

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John Wibbens, another neighbor, reviewed the ownership of local property using Mr. Spahr's map. He had no objection to the opening.

There being no further public comment, Commissioner Wylie motioned to close the public hearing. Commissioner Robinson seconded the motion, which passed unanimously.

Brief discussion yielded a motion from Chairman Vaux to grant the request of Mr. and Mrs. Moe to open unopened right-of-way between the Inman Landfill and the Plat of Windy Ridge. Commissioner Robinson, after clarifying that the County would not have to bring the road up to standard to open it, seconded the motion. A unanimous vote was received in favor of the motion. (Resolution # 12907)

An update on the County's promise to supply water to the Hillwood Drive area was requested by Mr. Fohn. This occurs as a result of the finding of ground water contamination associated with the Inman Landfill. Chairman Vaux indicated that the placement of PUD water lines is awaiting a decision on the location and funding for a new Burlington School building. If the school is constructed, the line will run from the school to the Hillwood area. If not, access would be gained from Farm-to-Market Road.

Mr. Fohn mentioned that the County had promised to provide booster pumps in the interim so that the residents living uphill can demonstrate enough water pressure to receive building permits.

3) "Final Summation" by Retiring Flood Control Engineer, Don Nelson.

Mr. Nelson bid farewell to the Board.

4) Call for Bids - Supply Various Rock and Gravel Products.

Commissioner Wylie motioned to call for bids for the establishment of a list of eligible suppliers of rock and gravel products for County projects. Commissioner Robinson seconded the motion, which passed unanimously. (Resolution # 12907)

5) Resolution - Prohibiting Bicycle Traffic on Fir Island Road.

Commissioner Wylie motioned to adopt a resolution temporarily closing Fir Island Road #4020 to bicycle traffic until the flood damage to the shoulders of the road can be repaired. Commissioner Robinson seconded the motion, which passed unanimously. (Resolution # 12908)

6) Resolution - Restricting Stopping/Parking/Standing of Motorized Vehicles on the Shoulders of Fir Island Road.

Commissioner Wylie motioned to adopt the resolution restricting the stopping, parking or standing of motor vehicles on the shoulders of Fir Island Road #4020 until the damages caused by the flood can be repaired. Commissioner Robinson seconded the motion, which passed unanimously.

7) Interlocal Agreement - Joint Recycling Program.

This item was delayed to a later time.

8) Request for Proposals - Implementation of Joint Recycling Program.

This item was delayed to a later time.

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9) Call for Public Hearing - Vacation of Unused Right-of-Way - Portion of Trumpeter Lane #7701.

Commissioner Wylie motioned to adopt the resolution calling for a public hearing on April 15, 1991, at 10:00 a.m. to consider a request to vacate a portion of unused right-of-way known as a portion of Trumpeter Lane #7701. Commissioner Robinson seconded the motion, which passed unanimously. (Resolution # 129010)

10) Miscellaneous.

A. Commissioner Wylie motioned to adopt the resolution calling for bids for the purchase of portland cement, to be opened on April 9, 1991, at 1:30 p.m. Commissioner Robinson seconded the motion, which passed unanimously. (Resolution # 12911)

PRESENTATION REGARDING AT-RISK INTERVENTION SPECIALIST PROGRAM AND SIGNATURE ON LOCAL AGREEMENT.

The Board hosted a presentation explaining the At-Risk Intervention Specialist program, a joint venture between the County and all of the local school districts. The County's participation included the hiring of three Intervention Specialists and the commitment of \$150,000 for each of three years to fund the program.

Representatives from the Anacortes, Burlington-Edison, Concrete, Conway, LaConner, Mount Vernon and Sedro Woolley School Districts were present to sign the interlocal agreement. (Contract #00882)

CONSENT AGENDA, MISCELLANEOUS ITEMS.

These items were deferred to the afternoon session.

Commissioner Robinson's absence was excused for the following items:

RETIREMENT RECOGNITION - JUDY ROSS, CONCRETE SENIOR CENTER PROJECT COORDINATOR.

Mrs. Ross was unable to attend, and this item was delayed indefinitely.

BID OPENING - MOTOR FUEL.

Chairman Vaux waived the reading of the notice of call for bids, as published in The Skagit Argus on March 12 and 19, 1991.

Bid items were as follows:

Bid Item #1	35,000 gallons diesel for Ferry Guemes at Burlington 75,000 gallons unleaded for Courthouse at Mount Vernon 6,000 gallons unleaded for Concrete Road Maintenance Shop 21,000 gallons diesel for Concrete Road Maintenance Shop
Bid Item #2	40,000 premium unleaded delivered to Burlington Shop 125,000 diesel delivered to Burlington Shop
Bid Item #3	40,000 premium unleaded via keylock fueling station 125,000 diesel via keylock fueling station

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The following bids were received and opened:

- 1) Knutson Petroleum Distributor
P.O. Box 398
Stanwood, WA 98292

Item #1 - No bid
Item #2 - \$96,720.00
Item #3 - \$101,045.00

- 2) Reisner Distributors, Inc.
310 Commercial Ave.
Anacortes, WA 98221

Item #1 - \$86,870.00
Item #2 - \$94,620.00
Item #3 - \$114,867.50

- 3) Skagit Farmers Supply
P.O. Box 266
Burlington, WA 98233

Item #1 - \$85,427.00
Item #2 - \$93,390.00
Item #3 - \$101,995.00

- 4) Skagit Petroleum, Inc.
P.O. Box 248
Sedro Woolley, WA 98284

Item #1 - \$89,051.00
Item #2 - \$66,250.00
Item #3 - No bid.

- 5) Martin Oil Co.
P.O. Box 308
Mount Vernon, WA 98273

Item #1 - \$89,236.00
Item #2 - \$95,455.00
Item #3 - No bid.

The bids will be reviewed and a recommendation made for award at a later date.

CONSENT AGENDA.

Commissioner Wylie motioned to adopt the consent agenda of March 25, 1991, as submitted. Chairman Vaux seconded the motion, which carried and so ordered.

- Public Works Department:

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1. Final Order Vacating a County Road - South Shore Road right-of-way #1900, as result of public hearing held February 19, 1991, to property owners Passarelli, Palmer, Monaham, Schorr and Anderson.
2. Commitment to participate in the Sweet-Edwards/EMCON Group Application Project for NPDES Stormwater for Solid Waste Utilities. (Contract #00883)
- * Health Department:
 3. Guest Speaker Contract with Michael Putnam to provide a presentation titled, "My Experience as a Person with AIDS" at the Skagit County Council on Alcoholism and Juvenile Detention on March 19, 1991, for a fee of \$50.00. (Contract #00884)
- * Planning Department:
 4. Grant Agreement #G0091083 with Department of Ecology Wetlands Protection Grant Program for \$30,000 (County share -\$1,500) to develop an interim wetlands protection plan through SEPA policies. (Contract #00885)
 5. Resolution approving Comprehensive Plan Map amendments for Public Use Lands (Planning Commission Recommendation #C-91-02). (Resolution #12912)
 6. Resolution approving Zoning Map amendments for Public Use Lands (Planning Commission Recommendation #R-91-02). (Resolution #12913)
 7. Resolution approving Timber Open Space application of Delbert Fredlund #OS-90-004. (Resolution #12914)
- * Senior Services:
 8. Amendment #1 to Retired Senior Volunteer Program Federal Action Grant. Increases the grant by \$1,528 for increased administrative costs. (Contract #00638)
- * Commissioners' Office:
 9. Record of the Proceedings from March 11, 1991.
 10. Record of the Proceedings from March 18, 1991.
 11. Record of the Proceedings from March 19, 1991.

MISCELLANEOUS ITEMS.

- A. Vouchers audited and certified by the auditing officer as required by R.C.W. 42.24.080, and those expense reimbursement claims certified as required by R.C.W. 42.24.090, have been recorded on a listing which has been made available to the Board.

As of this date, March 25, 1991, the Board, by a majority vote, did approve for payment those vouchers included in the above-mentioned list and further described as follows:

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- 1) Warrants #65881 through #66502 (Vouchers #102506 through #103391) in the amount of \$424,212.52. (C14-91)
- 2) Warrant #MW65880-014 in the amount of \$174,457.34. (C13-91)
- 3) Warrants #80533 through #80691 (Vouchers #80533 through #80691)

B. The Board approved for signature Endorsement #1 to the Skagit County Medical Bureau Skagit-Islands Preferred Care Contract.

PARKS AND RECREATION DEPARTMENT - Jon Aarstad, Director

1) Introduction of Don Helwig, Fair Manager

Jon Aarstad, Director, Parks and Recreation, introduced Don Helwig, Fair Manager for Skagit County. Mr. Helwig advised that he is from Tillamook, Oregon and provided some information regarding his background to the Board.

2) Review of Pertinent Legislation Affecting Parks and Recreation

Mr. Aarstad reviewed pertinent legislation effecting Parks and Recreation. Presently, there is legislation regarding a Governor's public forum, whereby the Governor was identifying four groups, K through 12, higher education, housing and the environment. He is proposing that that coalition receive funding from the state of Washington through bonds to help support their programs.

3) Call for Public Hearing to Set Fees and User Policies for Skagit Playfields

Mr. Aarstad reported that since 1982 they have charged fees for use of Skagit Playfields. The money was used primarily to pay for maintenance staff and materials. The program no longer pays for itself. A public hearing is being requested to review the suggested fee structure and policies that would be enacted.

Commissioner Wylie motioned to approve for signature a resolution that a Notice of Public Hearing be issued to be held at 10:30 a.m., or as soon thereafter as possible on Tuesday, April 9, 1991, in the County Commissioners' Hearing Room, Skagit County Administration Building, Mt. Vernon, Washington, for the purpose of adopting rental fees and user policies for the Skagit Playfields. Commissioner Vaux seconded the motion, which was carried. (Resolution #12915)

4) Flood Damage - Howard Miller Steelhead Park

Mr. Aarstad reported that during the flooding of the Skagit River Basin in the month of November, 1990, several parcels of private property were impacted by the flood waters. One of these parcels was owned by Elizabeth Ruble of Mount Vernon and another is owned by Odessa and Carl Hausley of Marblemount.

Mr. Aarstad advised that Skagit County Parks, Recreation and Fair will retain these properties for future use by the public to gain access to the shorelines of the Skagit River. They will be retained in a land bank until adjoining property is obtained or until the County decides to make limited park improvements to these parcels for public use.

Mr. Aarstad described the improvements which would be limited to clearing of underbrush, planting of grass and the installations of temporary picnic tables and garbage cans that can be removed during the flood season. No permanent structures will be placed on the site due to their vulnerability to flooding.

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Mr. Aarstad said they are hopeful they will be able to work out of the Parks and Recreation Department budget to take care of this. They will begin working on this project this week.

DISCUSSION - INCREASE IN FUNDING FOR SKAGIT COUNCIL OF GOVERNMENTS

Bob Ruby, Director, Skagit Council of Governments, was present to discuss a proposed increase in funding for the SCOG. He advised that the Board went on a retreat a couple of months ago to discuss financial issues relative to the SCOG. They also dealt with such issues as what is the SCOG, what is the role of the SCOG and should the SCOG even continue. The conclusion they reached was it is a meaningful organization and should remain in the community. They also began to deal with what the SCOG has as revenue and what they expect to spend this year. It was the unanimous opinion of the directors to request a dues increase.

The results of the retreat were to direct Mr. Ruby to approach each entity with a request to contribute an additional pro rata share to SCOG's operating costs. Mr. Ruby stated he is asking the County Commissioners to approve this pro rata increase for the dues.

In response to a question from Commissioner Vaux, Mr. Rubie advised that he has 50% SCOG duties and 50% revolving loan fund management duties.

There was some discussion regarding the revolving loan fund.

Commissioner Wylie and Commissioner Vaux requested that this matter be scheduled on the agenda the following week so that Commissioner Robinson would be present.

UPDATE - BUDGET/FINANCIAL MATTERS.

- A. Commissioner Wylie motioned to call for a public hearing to consider the authorization of a supplemental budget in the amount of \$18,621 for the Current Expense Fund, \$17,500 for the Human Services Fund, and \$39,000 for the Alcohol Services Fund on April 9, 1991, at 11:00 a.m. Chairman Vaux seconded the motion, which carried and was so ordered. (Resolution # 12916)
- B. Mike Woodmansee, Budget/Finance Director, reviewed the first quarter revenues and expenditures with the Board.

PUBLIC WORKS DEPARTMENT - MARK SPAHR, DIRECTOR (CONTINUED):

7) Interlocal Agreement - Joint Recycling Program.

Ric Boge, Recycling Coordinator, reviewed an interlocal agreement which he has negotiated with the cities of Anacortes, Burlington, Mount Vernon and Sedro Woolley, to jointly participate in a recycling program that will include the joint hiring of a contractor to conduct residential pick up of recyclable garbage. Commissioner Wylie motioned to approve for signature the Interlocal Cooperative Agreement for Establishment of a Joint Recycling Program. Chairman Vaux seconded the motion, which carried and was so ordered. (Contract #00887)

8) Request for Proposals - Implementation of Joint Recycling Program.

After a presentation of the program by Mr. Boge, the Board approved a Request for Proposals for the services of a contractor to work jointly for the four cities involved in the Joint Recycling Program to collect

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recyclable garbage from residential areas.

10) Miscellaneous.

- B. The Board approved for signature Contract 0896-91-645-518 with the State of Washington Department of Community Development, Division of Emergency Management for eligible costs and activities necessary for the repair and restoration of public facilities damaged by the storm which began on December 21, 1990. (Contract #00888)

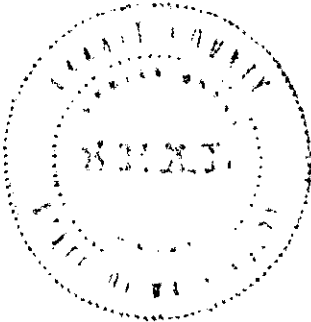
Also approved was a resolution authorizing Mark Spahr, Public Works Director, to execute documents pertaining to the above contract on behalf of Skagit County. A motion was made by Commissioner Wylie, seconded by Chairman Vaux, and was carried. (Resolution # 12918)

- C. Dave Brookings, Flood Control Engineer, announced that, according to information he received today from Dike District #22 Commissioners and from sources at the State Department of Community Development, the FEMA funds have run out and will not be replenished until Congress appropriates additional funds. Fourteen Damage Survey Reports remain unfunded.

ADJOURNMENT:

Commissioner Wylie motioned to adjourn the proceedings. Commissioner Vaux seconded the motion. The motion was carried and so ordered.

BOARD OF COUNTY COMMISSIONERS
SKAGIT COUNTY, WASHINGTON





W. W. Vaux, Chairman

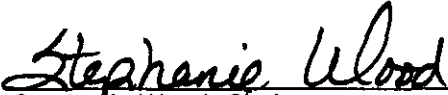


Robby Robinson, Commissioner



Ruth Wylie, Commissioner

ATTEST:



Stephanie Wood, Clerk
Skagit County Board of Commissioners