Monday, December 10, 1990

10:00 a.m. - 11:30 a.m.

Public Works Department - Mark Spahr, Director:

- 1) Certificate of Commendation - Recycler of the Month for December - "Neighborhood Recycling Team".
- Public Hearing 1991 Solid Waste Disposal Rates. 2)
- Adoption Annual Road Program. 3)
- Resolution Rescinding Call for Bids for Motor Fuel and 4) Extending 1990 Bid Award to March 31, 1991.
- 5) Miscellaneous.

CONSENT AGENDA.

MISCELLANEOUS ITEMS.

Public Hearing - Adoption of 1991 Skagit County Budget. 1:30 p.m. - 2:00 p.m.

2:00 p.m. - 2:30 p.m. Discussion - Bayview Shop Re-Roof.

2:30 p.m. - 3:00 p.m. Discussion - Holding Tanks Policy for Flood Damaged Septic Systems.

The Skagit County Board of Commissioners met in regular session on Monday, December 10, 1990, with Commissioners Ruth Wylie, W. W. Vaux and Dave Rohrer present.

PUBLIC WORK DEPARTMENT - Mark Spahr, Director

1) Certificate of Commendation - Recycler of the Month for December - "Neighborhood Recycling Team".

Ric Boge, Recycling Coordinator, introduced the Recycler of the Month for December, the Neighborhood Recycling Team, represented by Ms. Dee Rodriguez. Mr. Boge said that the project began May 10 and since that time they have collected almost 7,000 pounds of recyclable items.

Ms. Rodriguez introduced some of the children who have participated in the recycling project as well as giving credit to her husband and others who have assisted in the project. She stated that they began in 10 homes in their own neighborhood and are now up to 45 homes in different neighborhoods.

Mr. Boge provided to the Board a copy of a new booklet that has been published with information about recycling. He said the booklet will be sold for 50 cents to cover printing costs.

The Board presented a Certificate of Commendation to Ms. Rodriguez for the Neighborhood Recycling Team for Recycler of the Month for December.

Mr. Boge reported that C & D Salvage and Recycling are going to provide free appliance disposal and recycling at the Conway compactor site next Saturday, December 15, from 9:00 until 4:00 for refrigerators and freezers destroyed due to flooding.

Public Hearing - 1991 Solid Waste Disposal Rates.

Jeff Monsen, Assistant Director, Public Works Department, reported. He reviewed with the Board 1990 expenditures vs. 1991 budget projections. It has been reduced down to just over \$66.00 per ton on the

average.

After Mr. Monsen's presentation, Commissioner Wylie opened the hearing up for input and discussion.

Bill Bailey said that when the incinerator was first proposed they were told they would take tires. Once it was put in tires were not accepted. He asked why tires could not be burned? Mr. Monsen noted that the odd tire is processed through the incinerator. With large loads they are taken to Inman. The technology to burn tires is not the same as mixed waste. The program is not designed to burn that kind of quantity of tires. Mr. Bailey said he did not agree as they have the same kind of incinerator in Italy and California and they are burning tires there. Mr. Monsen said that the incinerator could burn the tires but there would be a capacity and handling problem. It is important to dispose of those things that would have the biggest impact on the Inman Landfill. It is more of a balancing of what goes in than what is burned.

Mark Spahr clarified that there are two capacity issues. One is the amount of heat tires generate, a lot of thermal energy, and the other is sheer volume and weight. Don King, Supervisor, Skagit County Incinerator advised that if you burned tires you would reach the thermal capacity of the plant very quickly.

Don Bockelman stated he has a real problem with how the County is feeing various types of waste. He said he does not understand why the County wants to charge \$60.00 per ton for demolition and industrial waste and \$10.00 for low risk contaminated soil when you would fill up the landfill at the same rate. Mr. Monsen said they do not fill the landfill at the same rate. Low risk contaminated soil can be used as cover material, which saves some of the cost. The rate is set low because after they began closure of the landfill they were going to use this material for vegetation cover. In 1991 they will begin to utilize that material in the final cover enclosure.

Mr. Bockelman said it looks like the County is subsidizing certain industries.

Commissioner Wylie asked if the covering material would have to be replaced if it wasn't taken in? Mr. Monsen said it would have to be purchased. He emphasized that they are trying to get into the mode where they can utilize all of the material at the site.

Mr. Bockelman questioned how the costs were broken down. Mr. Monsen noted that it is easier to track costs when they are broken down a certain way. Mike Woodmansee, Budget/Finance Director for Skagit County, advised that these codings come from the state from a manual called the Budgeted County Reporting System. This provides a coding structure for not only solid waste, but other budgets as well.

There was further discussion about the costs. Mr. Spahr noted that Snohomish County and some other western counties are approaching \$100 per ton now. They are talking about landfilling and long hauling now. They are in the \$90 to \$100 range without an incinerator.

Mayor Rice of Anacortes said you need landfill, incineration and recycling. We have the incinerator, let's support it and make it work. Commissioner Wylie said she did not see any way the incinerator can be separated out of waste tipping fees. There are environmental requirements, etc.

Mr. Monsen said he would speculate that if there was no incinerator we would be at least at this kind of tipping fee or more because of landfill issues.

Commissioner Wylie asked if there were any further comments on the tipping fees for 1991.

Mayor Reep of Mt. Vernon said he feels the Public Works Department, Finance Department and the

Commissioners have done a good job of coming up with reasonable tipping fees. He also felt that a good job had been done in explaining the reasons why. He also agreed that tipping fees are \$100 plus in most of the counties.

Mayor Walley expressed thanks for the detail that was provided.

Don Bockelman said we are still landfilling and the incinerator doesn't eliminate the need for landfill. The continuous 20-30-40% increase in rates and relating to other counties is irrelevant. People in Skagit County don't have the same economic opportunities as people in Snohomish, King, etc. Counties should make every effort to control the cost of solid waste.

Commissioner Vaux emphasized that Skagit County's rates are the lowest of most other counties in this area.

Commissioner Vaux motioned to close the public hearing. Commissioner Rohrer seconded the motion, which passed unanimously.

Commissioner Vaux motioned to approve the resolution establishing solid waste disposal rates for 1991. Commissioner Rohrer seconded the motion, which passed unanimously. (Resolution #12735_____)

Mayor Walley said that on the Armistice Day flood that had it not been for the Commissioners help they would have lost the sewage treatment plant, a \$10,000,000 facility. They are now in the process of going 3' higher and building a permanent dike.

Mayor Reep commented on the flood victims being given the opportunity to dispose of some of their solid waste free of charge. He also noted relative to the agenda item on Tuesday, "Discussion - Request of Skagit Valley and United General Hospital to Dispose of Medical Waste at Skagit County Incinerator", that he is supportive of this. Mayor Rice also expressed his support for this.

Mr. Spahr said that relative to the flood, between 400 and 500 tons of flood debris has been accepted so far.

Jim Parker thanked the Commissioners for his community for their attention to Jackman Creek during the flood crisis.

3) Adoption - Annual Road Program

Robin Larue, Public Works Department, reported that the County is required, by state law, to have a program on the record. He said that this probably does not totally represent what is going to be happening over the next months but they will come back early next year to do some revisions to the program. This is the program that was submitted about mid-September and discussed on a couple of occasions.

Commissioner Vaux asked if at this point it is not known what all of the damage to the roads was during the floods? Mr. Larue replied that it is not.

Commissioner Vaux stated that he would be in favor of all projects that are funded by the road fund and not connected to state or pass-through monies, being put on hold. Those monies should be set aside for 1991 reconstruction of flood damaged roads. Mr. Larue said that a program does need to be adopted. Mark Spahr suggested that they talk to the CRAB Board about this.

Commissioner Rohrer agreed that approval needs to be given to what has already been discussed and when the cost of repair to flood damaged roads comes in, then it has to be a unanimous Board decision to change it.

Mr. Spahr noted that there will be three sources of federal money they are going to be balancing. He said it would be his recommendation to sign the road program. The CRAB Board has recommended this, with the understanding that what we physically complete and what we are adopting will be different than what is actually done.

Commissioner Vaux asked about a stretch of road on Snee Oosh Road, two miles south of Reservation Road. He said he felt that it should be surveyed and straightened out through the traffic safety spot improvement program.

Commissioner Wylie noted that a petition had been received from residents along Snee Oosh Road requesting directional signing for La Connor. Ed Hawes advised that he will be coming back to the Board, probably next week, with a public hearing on the speed limit. The signing and safety issues will be addressed at that time.

After further discussion, Commissioner Vaux asked Mr. Spahr to write a letter to the State District office asking them to remove rock between Highway 20 and Sharp's Corner.

Commissioner Vaux motioned to approve a resolution adopting the 1991 Annual Road Program, with an asterisk noting there will be a lot of unforeseen expenditures for road repair due to the flooding, which will alter the program. Commissioner Rohrer seconded the motion, which passed unanimously. (Resolution #12736_____)

4) Resolution - Rescinding Call for Bids for Motor Fuel and Extending 1990 Bid Award to March 31, 1990.

After some discussion regarding this matter, Commissioner Vaux motioned to approve a resolution Rescinding the Call for Bids for Motor Fuel and Extending 1990 Bid Award to March 31, 1991. Commissioner Rohrer seconded the motion, which passed unanimously. (Resolution #12737_____)

Miscellaneous

- a) Mark Spahr introduced Steven Winter, Development Review Specialist for Skagit County, to the Board. Mr. Winter advised that he is a W.S.U. graduate and has worked for DOT and the Wildlife Department as a project engineer.
- b) Mr. Spahr advised the Board that they have reviewed the material coming out of Dukes Hill rock quarry through mid-November. They are estimating that by years end they will have used nearly three years worth average consumption of rock. The flooding season is just starting and the need for a County quarry is evident. He emphasized that they are not interested in excluding anyone. A number of criteria went into their selection. If there is some concern by the community they would like to let them know what went into the investigation for temporary use. As soon as the emergency situation is over they will go through a complete selection process. By no means at this point have other sources been ruled out.

Commissioner Rohrer indicated he has spoken to some contractors and explained this situation.

Commissioner Wylie asked about the Environmental Impact Statement? Mr. Spahr advised that the Planning Department will be taking care of this for them.

CONSENT AGENDA

- Petitions for Property Tax Refunds:
 - Summit Timber Co., P.O. Box 386, Darrington, WA 98241, in the amount of \$52.62, due to a 1. double assessment. (015190)
 - Anacortes Yacht Club, P.O. Box 513, Anacortes, WA 98221, in the amount of \$5.39, due to the 2. destruction of the property affidavit. (014290)
 - S L Resources, Inc., P.O. Box 1021, Anacortes, WA 98221, in the amount of \$65.22, due to the 3. sale of the property to an exempt party. (013490)
 - Saramae McCulloch, 2280 Minkler Road, Sedro Woolley, WA 98284, in the amount of \$65.98, due 4. to a senior citizen exemption. (015390)
 - Canvas House, Ltd., P.O. Box 274, Anacortes, WA 98221, in the amount of \$251.25, due to sale 5. of property and reduction in value. (011690A)
 - James A. White, 5706 Rosario Way, Anacortes, WA 98221, in the amount of \$97.44, due to the 6. sale of the property and reduction in value. (011690B)
 - Mark S. Christian, 3530 NE 166th, Seattle, WA 98115, in the amount of \$390.71, due to a manifest 7. error. (015090)
 - Island Title Co., 3110 Commercial, Anacortes, WA 98221, in the amount of \$150.20, due to the 8. sale of the property. (014890)
 - Marilyn A. Reeves, 97 Samish Pl., LaConner, WA 98257, in the amount of \$1,167.90, due to the 9. transfer of the wrong property by the Assessor. (014990)
 - 10. Helen M. Guffey, Box 203, LaConner, WA 98257, in the amount of \$873.31, due to a senior citizen exemption. (015490)
 - 11. Skagit State Bank, P.O. Box 285, Burlington, WA 98233, in the amount of \$1,800.09, due to a double payment of taxes. (015590)
- Parks and Recreation Department:
 - 12. Rafter's Agreement North Cascades River Expeditions. \$100 performance deposit, \$1.00 per person exiting onto County property. Duration - October 1, 1990 to September 30, 1991. (Contract #00767)
 - 13. Rafter's Agreement River Rats. \$100 performance deposit, \$1.00 per person exiting onto County property. Duration - October 1, 1990 to September 30, 1991. (Contract #00768)
 - 14. School Facility Use Agreement Allen School for Pink Cheeks Fun Run on December 22, 1990. No charge. (Contract #00770)
- Commissioners' Office:

- 15. Record of the Proceedings from December 3, 1990.
- 16. Record of the Proceedings from December 4, 1990.
- 17. Quit Claim Deed Roger Jewett. Purchase of surplus county property located off of Rosario Road. Sale price of \$550.00.
- * Health Department:
 - 18. Contract Amendment #1620-78062(5) with DSHS. Addition of \$41,915 of vaccine allocation, in lieu of cash, for period from January 1, 1990, through December 31, 1990. Addition of \$57,275 of vaccine allocation, in lieu of cash, for period from July 1, 1990 through December 31, 1990. Funds left at end of this period will be carried over to the 1991 contract period.(Contract #00201)
- Human Services Department:
 - Contract Amendment #1440-74190(5) with DSHS- Division of Alcohol and Substance Abuse.
 Adds \$23,2334 in Federal funds to existing treatment contract for youth and adult outpatient treatment. (Contract #00015)
 - 20. Contract Amendment #2490-75340(4) with DSHS- Division of Developmental Disabilities. No increase or decrease in funds; moves existing funds between categories of service, revising by funding categories. (Contract #00012)

MISCELLANEOUS ITEMS

- 1) Commissioner Vaux motioned to approve for signature a resolution to Call for Public Hearing to Consider the Amendment of Chapter 2.12 of the Skagit County Code Relating to the District Court Districting Plans. Commissioner Rohrer seconded the motion, which passed unanimously. (Resolution #12741)
- 2) Commissioner Vaux motioned to approve for signature a resolution Approving an Agricultural Lot Size Variance for Greg Ingman, 1378 Bow Cemetery Road, Bow, Wa. Commissioner Rohrer seconded the motion, which passed unanimously. (Resolution #12740_____)
- 3) Commissioner Vaux motioned to approve for signature a resolution Denying Agricultural Variance for Leonard Lee and Steve Anderson Located on Chuckanut Drive. Commissioner Rohrer seconded the motion, which passed unanimously. (Resolution #12739

PUBLIC HEARING - ADOPTION OF 1991 SKAGIT COUNTY BUDGET

Mike Woodmansee, Budget/Finance Director, reported. The total County budget for all funds including the ending fund balance for 1990 is \$61,235,000. The adopted budget for 1990 was \$51,689,000. The County has more than 20 active funds. The General Fund is up \$2,000,000, almost \$600,000 of which pertains to supplemental criminal justice funding. The County is in good condition with a good finance program put together for 1991.

Mr. Woodmansee said that some of the new projects in 1991 include a full year of supplemental criminal justice funding. Also, in the General Fund as well, the new Intervention Specialist program is being instituted for 1991 for \$150,000. The Planning Department went from 13 to 29 people in little over a year. In Public Works in 1991 there will be a new Traffic Engineer and two new Engineering Techs to do the traffic work.

In Solid Waste two new positions are being hired.

In terms of the flood, Mr. Woodmansee advised that at this time those costs are not incorporated into the budget. It is coming, but costs are not known at this time.

In response to a question from Judy Menish, Skagit County Treasurer, there was some discussion regarding timber revenues for 1991.

Commissioner Vaux motioned to close the public hearing. Commissioner Rohrer seconded the motion, which passed unanimously.

Commissioner Vaux motioned to approve adoption of the 1991 Skagit County budget. Commissioner Rohrer seconded the motion, which passed unanimously. (Resolution #12738

Mr. Lloyd Brown arrived too late to comment during the public hearing process but was invited to present any comments he wished to make to the Board.

Mr. Brown said he would like to speak on behalf of the Planning Department who are doing a magnificent job in spite of being seriously understaffed in a couple of areas. He said he would like to put in a good word for a Wetlands Specialist, knowledgeable on grade and field work, and a transportation planning person. Commissioner Wylie advised Mr. Brown that a Transportation Planner is in the budget for this year.

Mr. Brown said there is tremendous growth in the County and he does not see how they can keep up without these skills. He asked if it would be possible to increase permit fees to at least partially fund this? Commissioner Vaux advised Mr. Brown that the fees finance the Permit Center and Planning is funded through the General Fund.

Mr. Brown said he feels what really needs to be done is to have funds to notify adjacent landowners of land use decisions.

DISCUSSION - BAYVIEW SHOP RE-ROOF

Roger Howard, Architect, Facilities Manager, provided a cost estimate to the Board for reroofing of the Bayview Shop roof. After discussion regarding this matter, the Board requested that Mr. Howard secure three bids and bring them back to the Board.

DISCUSSION - HOLDING TANKS POLICY FOR FLOOD DAMAGED SEPTIC SYSTEMS

Scott Kirkpatrick, Director, Planning and Community Development and Tom Karsh, Health Unit Manager, discussed with the Board the policy to be followed to assist people with flood damaged septic systems. People may need to convert to a holding tank until their regular drainfield is enlarged or repaired. Mr. Karsh stated that, historically, the use of holding tanks has been discouraged for regular use. It is prohibitively expensive for property owners.

Mr. Karsh suggested they urge that anyone who has a problem system contact the Permit Center first. If they wish to use a holding tank until they can make their own system functional the Permit Center would like to make it as easy as possible for them. Mr. Karsh also suggested that he develop a letter, signed by the Board, requesting the cities of Burlington and Anacortes to waive their normal dumping fees for those people affected in the flood areas. This would be a temporary measure for flood victims.

Commissioner Rohrer felt that this was a good idea but that it should be carried a little further. He suggested that if a person is building a building that he be allowed to put a holding tank in until the septic system is in. Mr. Karsh said this issue will be before the Board pretty soon. Commissioner Rohrer said he also felt it was something that should be monitored closely.

Mr. Karsh asked the Board if, relative to holding tanks, they would like him to come back with a resolution laying out the conditions, etc. Commissioner Wylie said she did not know how he would contact flood victims. Mr. Karsh suggested writing a letter to pumpers and also doing a news release.

After further discussion, the Board directed that Mr. Karsh prepare a resolution regarding holding tanks for their review.

ADJOURNMENT

Commissioner Vaux motioned to adjourn the proceedings. Commissioner Rohrer seconded the motion, which passed unanimously.

BOARD OF COUNTY COMMISSIONERS SKAGIT COUNTY, WASHINGTON

Ruth Wylie, Chairman

W. W. Vaux, Commissioner

Dave Rohrer, Commissioner

ATTEST:

Jean Copping, Acting Clerk

Board of County Commissioners