

RECORD OF THE PROCEEDINGS
SKAGIT COUNTY BOARD OF COMMISSIONERS

Tuesday, May 29, 1990

10:00 a.m. - 11:30 a.m. Public Works Department - Mark Spahr, Director:

- 1) Public Hearing - Speed Limit Reduction - Dalles Road/Grassmere Road.
- 2) Public Hearing - To Consider the Possible Restriction of Truck Traffic on Peterson Road by Class, Type, or Weight.
- 3) Incinerator Operations Status Report.
- 4) Miscellaneous.

CONSENT AGENDA.

MISCELLANEOUS ITEMS.

- 1:30 p.m. - 2:00 p.m.
- 1) Bid Opening - Sheriff's Office Security Gates.
 - 2) Approval - Purchase of FAX Machine for Senior Services.

MISCELLANEOUS ITEMS.

2:00 p.m. - 3:00 p.m. Work Session - Six-Year Road Program.

3:30 p.m. - 5:00 p.m. Executive Session - Litigation and Personnel.

The Skagit County Board of Commissioners met in regular session on Monday, May 29, 1990, with Commissioners Ruth Wylie, W. W. Vaux and Dave Rohrer present.

PUBLIC WORKS DEPARTMENT - MARK SPAHR, DIRECTOR:

- 1) Public Hearing - Speed Limit Reduction - Dalles Road/Grassmere Road.

Chairman Wylie waived the reading of the Notice of Public Hearing, as published in The Skagit Argus on May 15 and 22, 1990.

Mr. Spahr located Dalles Road and Grassmere Road on a vicinity map. Mr. Spahr stated that a petition has been received from local residents requesting a speed limit reduction on the roads, which are currently posted at 35 m.p.h. He referred to a memorandum from Ed Hawes, Traffic Safety Engineer, that had been previously provided to the Board. The memo recommends the reduction of the speed limit in the area in question to 25 m.p.h. because of pedestrian traffic, narrow roadway, and the fact that the road carries low volumes of traffic traveling at low speeds.

There being no public comment, Commissioner Rohrer motioned to close the public hearing. Commissioner Vaux seconded the motion, which passed unanimously.

Commissioner Rohrer then motioned to reduce the posted speed limit on Dalles road #9680 and Grassmere Road #9640 from 35 m.p.h. to 25 m.p.h. Commissioner Vaux seconded the motion, which received unanimous approval.

- 2) Public Hearing - To Consider the Possible Restriction of Truck Traffic on Peterson Road by Class, Type, or Weight.

Chairman Wylie waived the reading of the Notice of Public Hearing, as published in The Skagit Argus on May 15 and 22, 1990.

Ed Hawes, Traffic Safety Engineer, gave a presentation on the findings of the Public Works staff. He used a vicinity map to demonstrate the functional

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classification of Peterson Road, stating that it is a major collector. A major collector is a designation that signifies a road carrying both residential and industrial traffic. A major collector services as a through route for uninterrupted flow of traffic. Mr. Hawes stated that the Peterson Road services the area from Burlington to the Country Club, Vedere Terrace, and Bay View Airport. In reviewing the zoning of the area, Mr. Hawes indicated that residential, agriculture, and industrial zoning exists along Peterson Road. Mr. Hawes indicated that there was a malfunction in one of the traffic counters that was utilized for the traffic volume study of Peterson Road. The functioning counter showed that the volume from Pulver to Avon Allen Road was 1,900 vehicles per day, 1.7% of which were trucks. From Avon Allen to Discovery Drive, 1,700 vehicles per day were counted, but a truck count was not obtained because of the malfunctioning counter.

Mr. Hawes stated that there is currently one road in Skagit County under weight restriction; Front Street in Clear Lake, a road of less than 1/4 mile which fronts the Clear Lake Swimming Park. No bridges are currently under weight restrictions.

Mr. Hawes stated that the staff does not have sufficient information to make a recommendation regarding whether the road could be terminated in a dead end.

Mr. Spahr added that an asphalt overlay of approximately 1.5 miles of the Peterson Road is scheduled for later this year. The improvements to the road will include paving of the shoulders. Mr. Spahr further stated that, in considering the restriction of truck traffic on Peterson Road, it would be inappropriate to limit traffic by destination. Because the road carries Port of Skagit County traffic, the basis for a decision must not be to restrict those vehicles accessing the Port, but to legislate road restrictions based on the nature of the road itself.

Chairman Wylie then opened the public hearing to public testimony.

Deanna Carlson, 1402 Peterson, related that she is the owner of a day care which is the last house before the Port property. She stated she has no objection to dead ending Peterson Road. Traffic has increased on Peterson Road and most traffic is from the Port. She also complained that incinerator traffic does not tie down their garbage and it blows out onto Peterson Road.

Gordon Smith, 1477 Peterson Road, wanted a dead end on Peterson Road. He questioned the zoning map provided by Mr. Hawes, stating that it was not accurate, in that it showed more industrial area than actually exists on Peterson Road.

Ray Harnden, 1483 Peterson Road, also found fault with Mr. Hawes' map.

Mr. Hawes defended the map, stating that its purpose was simply to show what types of uses connect with Peterson Road, not the percentages of different types of zoning.

Lloyd Coolley, 1471 Peterson Road, stated that it was his understanding that at the Port Commissioners' meetings when construction of Higgins Airport Way was being considered, that the Board's intent was to carry Port traffic via Higgins Airport Way rather than on other area roads. Mr. Coolley also felt that a four way traffic stop on Peterson at Avon Allen would slow cars down and make travel safer.

Gordon Smith questioned the location of one of the traffic counters, insisting that the Public Works Department had not placed one on the portion of the road they had stated.

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Patricia Burkland, Port of Skagit County General Manager, answering a question for Commissioner Vaux, stated that a link between Higgins Airport Way and Josh Wilson Road will be finished by the end of September.

Mrs. Carlson suggested that some of the traffic on Peterson Road is Port employees. She felt that any truck restrictions would not address light traffic from these sources, but that dead ending would.

Luella Henry Wright, 1465 Peterson Road, requested truck restrictions with more speed limit enforcement.

Jon Aarstad, 1533 Peterson Road, stated that an unknown number of accidents have occurred at the three-way stop at Avon Allen and Peterson Roads, causing concern over the traffic on Peterson Road. The area gets heavy pedestrian traffic and there are numerous speeding vehicles. Among the speeders, Mr. Aarstad stated, are the residents of Peterson Road. He stated that a four-way stop would help to slow traffic down.

Mary Lou Frye, 912 Peterson Road, complained that the trucks traveling on Peterson Road shake her mobile home. She gave lengthy testimony, and requested truck restrictions, reduced speed limit, and increased traffic enforcement. She also suggested that Peterson Road be closed on Sundays for a four hour biking/hiking period.

Jack Fickel, 1459 Peterson Road, stated that he, too, believed that Higgins Airport Way would carry Port traffic. He complained that Burlington garbage trucks, as well as log trucks, use Peterson Road as a bypass of Highway 20. He advocated weight restrictions or termination of the road.

Gene Ashe of Carrol Wholesale, a Port business, stated that log trucks have recently been using Peterson Road because there has been a delay on Highway 20 while the light at Avon Allen is repaired. He stated that he likes to use Peterson Road because it is easier than getting on Highway 20 to go to Burlington. He tries to get semi-trucks that deliver to him to use Higgins Airport Way instead of Peterson Road, but states that he has no control over their travel. He stated that trucks try to avoid the three-way stop at Avon Allen and Peterson Roads.

Dottie Piazza, 1416 Eagle Drive, Skagit-Island County Builders Association president, stated that if weight restrictions are put on Peterson Road, this limits delivery trucks for new home construction in the area. She stated that if it was easier for trucks to access Highway 20, more trucks would use it instead of Peterson. She suggested a stop light at Highway 20 and Higgins Airport Way to make access easier, and follow up traffic counts on Peterson Road after the light is installed.

Terry Knudsen, owner of Rural Sanitation, stated that he prefers Peterson Road to Highway 20 for serving the Port; however, if Josh Wilson Road is connected to Higgins Airport Way, he will probably use that.

Mr. Coolley suggested that improvements might be made to Highway 20 that would include a four lane highway.

Commissioner Vaux pointed out that Highway 20 east from Gianelli's Tavern at the Avon cut-off will probably never be a four lane highway, according to the State Highway Department's plans.

Mr. Spahr was invited to respond to the testimony thus far. He stated that major collectors like Peterson Road are eligible for Federal funding for improvements. This funding keeps them at the high standards required of a major collector. If

Peterson Road is dead ended, the eligibility for funding for that road would be eliminated. Limiting of the road to vehicles other than heavy trucks may or may not eliminate that eligibility also.

Regarding a light at Highway 20 and Higgins Airport Way, Mr. Spahr stated that the State is currently looking at the possibility of installing traffic lights at Bayview-Edison Road or LaConner-Whitney Road. In comparison to the traffic at those intersections, the traffic volume on Higgins Airport Way is much lower. The possibility, then, of a light at Higgins Airport Way and Highway 20 is remote, even if the County agreed to participate in the costs.

Mr. Hawes pointed out that, although the Board can limit traffic by gross vehicle weight, type, or class, it cannot limit by destination. Therefore, the Board cannot allow some trucks to travel Peterson Road, but not others just because they are going to the Port.

Don Bockelman, a Day Creek citizen, asked how other cities limit their roads to local truck delivery only, and Mr. Hawes responded that truck routes are designated within cities.

Henry Dykstra, 1484 Peterson Road, felt a four-way stop at Avon Allen and a reduction in speed limit would be the best way to resolve many of the problems.

Patricia Burklund, Port Manager, stated that all construction contracts with the Port prohibit the use of Peterson Road, and the Port enforces this prohibition. The Port, however, cannot control the contractors of other businesses that are located at the Port, but does encourage that they use Higgins Airport Way. She stated that the linking of Higgins Airport Way with Josh Wilson Road will alleviate some of the traffic problems on Peterson Road.

Betty Burroughs, 1618 Peterson Road, wanted more traffic patrol on Peterson Road.

Jodie Louie, 1479 Peterson Road, complained that traffic destined for the incinerator leaves garbage on the roadway.

Eldene Simmons, 1865 Peterson Road, complained about speeding vehicles.

Dottie Piazza requested that the Board table the matter until traffic revisions could be installed at Avon Allen Road and until the Josh Wilson-Higgins link is complete.

Mary Lou Frye requested that the County place an article in the newspaper requesting incinerator-bound traffic to cover their garbage.

Mrs. Carlson requested that the Board not table the matter until traffic revisions are complete.

There being no further public comment, Commissioner Vaux motioned to close the public hearing. Commissioner Rohrer seconded the motion, which passed unanimously.

Discussion ensued between the Board and Mr. Hawes and Mr. Spahr.

Mr. Hawes agreed that if truck traffic were prohibited from Peterson Road, a blanket permit process could exclude garbage, school bus and local construction trucks from the prohibition. He did point out, however, that law enforcement would find difficulty in determining the destination of construction trucks using Peterson Road.

Commissioner Vaux suggested that the four-way stop on Peterson Road be installed, that the speed limit be reduced, and that a temporary barrier be placed on Peterson Road when the Josh Wilson-Higgins link is finished to see if the Peterson Road could be dead ended at some later date.

Chairman Wylie and Commissioner Rohrer disagreed with the temporary or permanent dead ending of Peterson Road. Commissioner Rohrer agreed to perform constructive measures to alleviate the traffic problems, but did not believe that the County could legally prohibit trucks, or other tax payers, from using the Peterson Road.

Chairman Wylie directed the Public Works staff to install a four-way stop at Avon Allen Road, to draft a call for a public hearing regarding a speed limit reduction on Peterson Road, and to look into the legal implications of dead ending the road and of placing weight restrictions on the road.

3) Incinerator Operations Status Report.

Mr. Spahr stated that there is little new information to report on the incinerator operations. He stated that Public Works staff is currently working on job descriptions for the incinerator staff, in hopes that interviews for the permanent positions can begin in mid-June.

Don Bockelman, a Day Creek citizen, asked questions about recently passed ash regulations, to which Mr. Spahr responded.

4) Miscellaneous.

A. Commissioner Vaux read a resolution into the record recognizing Ernie Geissler, County Road Administration Board Director, on his retirement, and motioned to adopt the same. Commissioner Rohrer seconded the motion, which passed unanimously. (Resolution #12511)

B. Mr. Spahr explained that during last winter's flooding, the City of Sedro Woolley lost part of their sewage treatment plant. They have since received Public Works Trust Fund monies with which to repair the plant. The County has been asked to approve the installation of an outfall line for the sewer plant within the prism of the County's roadway located on South Third Street so that the City can avoid a wetland area on either side. The installation would involve the removal of 1300 feet of concrete panel that has been in place for many, many years. Mr. Spahr stated that the Public Works Department would recommend participation in the costs to restore the pavement with an asphalt overlay, but because the establishment of a base beneath the road may prove to be very costly, would not commit to any participation in that portion of the restoration. He suggested that a contract could be executed which would set a "not to exceed" amount of \$26,000 for the restoration work.

The Board, after discussion, deferred a final decision on the matter, but directed Mr. Spahr to work on a local agreement for their consideration that would be very specific in the areas of standards for the restoration and each party's participation.

C. Mr. Spahr discussed with the Board their intent regarding the pass-through of funds from the recently imposed appliance disposal surcharge. He asked for direction regarding whether the payment would be retroactive for appliances currently stock piled at the site, or concurrent with the units accepted.

The Board agreed that they wished to pay the recycler on the disposal end, not the receipt end, of the operation, and to pay only after the appliance

has been stripped, processed and hauled away, not just stripped and processed.

In accordance with action previously taken, the Board approved for signature the resolution amending the 1990 established solid waste disposal rates to include the \$7.00 appliance disposal surcharge for refrigerators, freezers, washers, and dryers. (Resolution #12512)

The Board directed that Amendment #3 to the contract with C&D Salvage and Recycling be reworded to add a sentence requiring removal of processed units as a contingency to payment.

CONSENT AGENDA.

Commissioner Vaux motioned to adopt the Consent Agenda of May 29, 1990, with the exception of item #8. Commissioner Rohrer seconded the motion, which passed unanimously. Item #8 was removed.

* Petitions for Property Tax Refunds:

1. Grady Carpenter, Box 205, Lyman, WA 98263, in the amount of \$123.60, due to a senior citizen exemption. (004490)
2. Island View Farms, 1248 Allen West Road, Bow, WA 98232, in the amount of \$102.72, due to a manifest error which caused a double assessment. (004790)
3. Doris Marrian, 2810 Firwood Lane, #206, Mount Vernon, WA 98273, in the amount of \$499.54, due to a senior citizen exemption. (004890)
4. Norman N. Sorensen, 1451 Birdie Lane, Burlington, WA 98233, in the amount of \$30.04, due to a senior citizen exemption. (005090)
5. Puget Sound Mortgage, P.O. Box 58490, Seattle, WA 98138, in the amount of \$851.66, due to the inadvertent payment of property taxes on the wrong parcel. (005290)
6. Land Title Company, P.O. Box 1225, Mount Vernon, WA 98273, in the amount of \$210.74, due to the double payment of taxes. (005490)

* Skagit County Health Department:

7. Signature - Amendment #2 to Contract #6500-76085 with DSHS adding to the number of families served by the Child Abuse Prevention Early Intervention project.
8. Signature - Resolution ordering clean up of an unlicensed sheetrock disposal site belonging to Ray Wibbens. (REMOVED)

* Skagit County Parks and Recreation Department:

9. Signature - Application and Agreement for Use of School Facility - Concrete School District for use of Grade School Playground from June through August for the Youth Playground Program. No charge for use of facility.

* Board of County Commissioners:

10. Record of the Proceedings of May 21, 1990.

11. Record of the Proceedings of May 22, 1990.

MISCELLANEOUS ITEMS.

- A. In accordance with action previously taken, the Board approved for signature the resolution calling for a public hearing on June 14, 1990, at 4:00 p.m. and at 7:00 p.m. to consider testimony regarding the Alfred Kraig appeal of the Hearing Examiner's decision on Variance #V-89-062 of Bud Norris. (Resolution #12513)
- B. Commissioner Vaux motioned to adopt the resolution amending the Skagit County Personnel Policies and Procedures Manual, and amending Resolution #10744, as outlined in the resolution. Commissioner Rohrer seconded the motion, which passed unanimously. (Resolution #12514)
- C. The Board approved for signature a contract for professional services between the Skagit County Health Department and the Superintendent of Public Instruction, State of Washington, for the Health Department to provide a health inspection of a food preparation facility at Madison Elementary School in Mount Vernon for U.S. Department of Agriculture Summer Food Service Program funding. The Health Department will receive \$150.00 for the single inspection.

BID OPENING - SHERIFF'S OFFICE SECURITY GATES.

Chairman Wylie waived the reading of the Notice of Call for Bids, as published in The Skagit Argus on May 15 and 22, 1990.

The following bid was received and opened:

Crawford Door Sales
329 #1 East Blackburn
Mount Vernon, WA 98273

Total cost to Skagit County: \$15,661.41

Roger Howard, Facilities Manager, was allowed time to review the bid prior to making a recommendation.

APPROVAL - PURCHASE OF FAX MACHINE FOR SENIOR SERVICES.

Tim Holloran, Senior Services Director, explained that the Senior Information and Assistance staff have indicated a need for a fax machine to process insurance requests. The Northwest Regional Council has offered to fund the entire price, with the exception of \$160.63, for a model offered by the State purchasing contract. The OMNIFAXG66i is offered for \$1,784.66 via the State purchasing contract; however, a local vendor has offered a Fugitsu model DEX 150, which exceeds the OMNIFAXG66i standards, and which regularly retails for \$2,895.00 for \$1,868.05, including tax. Mr. Holloran suggested that the approximately \$120 difference could be made up by the County for a superior machine. He requested authorization to obtain telephone bids for the Fugitsu model.

The Board authorized Mr. Holloran's request.

MISCELLANEOUS ITEMS.

- A. Mr. Holloran reminded the Board that a heating system consultation was obtained for the Mount Vernon Senior Center. The consultant has reported that the pipes for the heating system at the center are in such poor repair

that the central heating system should not be replaced without replacement of the pipes.

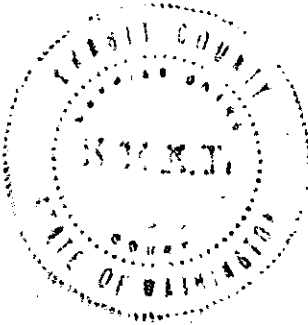
Mr. Holloran requested permission to obtain an engineering consultant to review the building structure to see if it will support the replacement of heating pipes.


The Board gave permission for a Request for Proposals for an engineering consultant, which would be written to allow consulting services on other County projects.

ADJOURNMENT:

Commissioner Vaux motioned to adjourn the proceedings. Commissioner Rohrer seconded the motion. The motion was carried unanimously.

BOARD OF COUNTY COMMISSIONERS
SKAGIT COUNTY, WASHINGTON





Ruth Wylie, Chairman



W. W. Vaux, Commissioner



Dave Rohrer, Commissioner

ATTEST:



Stephanie Wood, Clerk
Skagit County Board of Commissioners