RECORD OF THE PROCEEDINGS SKAGIT COUNTY BOARD OF COMMISSIONERS

Monday, May 21, 1990

10:00 a.m. - 11:30 a.m. Public Works Department - Mark Spahr, Director:

- Public Hearing Speed Limit Reduction Campbell Lake Road #1390.
- Continuation of Public Hearing Solid Waste Rates for Appliances.
- 3) Discussion Incinerator Landscaping.
- 4) Miscellaneous.

CONSENT AGENDA.

MISCELLANEOUS ITEMS.

2:00 p.m. - 3:00 p.m. Work Session - Six-Year Road Program.

3:00 p.m. - 3:15 p.m. Discussion - Septic System Permit Request of Jerry Robinson.

MISCELLANEOUS ITEMS.

The Skagit County Board of Commissioners met in regular session on Monday, May 21, 1990, with Commissioners Ruth Wylie, W. W. Vaux and Dave Rohrer present.

PUBLIC WORKS DEPARTMENT - MARK SPAHR, DIRECTOR:

1) Public Hearing - Speed Limit Reduction - Campbell Lake Road #1390.

Chairman Wylie waived the reading of the Notice of Public Hearing, as published in <u>The Skaqit Argus</u> on May 8 and 15, 1990.

Mr. Spahr located Campbell Lake Road on a vicinity map. He stated that a petition has been received from the residents of Campbell Lake Road, requesting that the speed limit on their road be lowered from 45 m.p.h. to 35 m.p.h. He stated that the road is at present heavily traveled, and has an accident history, especially at its intersection with Highway 20. He reminded the Board that the Washington Department of Transportation will be looking at making safety improvements on Highway 20, including widening of the roadway, to begin next year. Mr. Spahr stated that the intersection's accident history warrants changes and the County will insist on having input into DOT's planning process.

Ed Hawes, Traffic Safety Engineer, stated that Campbell Lake Road has not had any structural changes over the past 20 years although the volume of traffic has steadily increased. Mr. Hawes stated that development is occurring in the area, leading to heavier traffic volumes. The road is characterized as being narrow, with narrow shoulders, both horizontal and vertical curves (hills), with sight distance problems at driveways, and boat launch pedestrian traffic.

Mr. Hawes discussed the accident history on Campbell Lake Road. He indicated that seven reported accidents were counted over the two year period from 1987 through 1989. Most accidents occurred at the Highway 20 intersection, but a few were the result of unsafe passing maneuvers initiated by drivers hurrying around vehicles they considered to be traveling too slowly. Mr. Hawes stated that the 85th percentile speed on the road, according to his traffic study, is 54 m.p.h.

Mr. Hawes reported that the recommendation of the Planning Department is to reduce the speed limit to 40 m.p.h. The reason for the recommendation is that other roads in the area are posted at 40 m.p.h., creating a uniform speed limit, and also the belief that a 35 m.p.h. speed limit would encourage even more



dangerous passing maneuvers by motorists hurrying past other drivers who are obeying the speed limit. Mr. Hawes did indicate that the Public Works Department will be asking the Skagit County Sheriff's Office to target Campbell Lake Road for an emphasis speed patrol in an attempt to reduce speeds.

Bob Bell of Campbell Lake Road stated that the neighborhood petition represents 85% of the residents of Campbell Lake Road. Most signators were willing to accept that the actual speed of the road might be lowered to 40 to 45 m.p.h., if the posted speed limit was set at 35 m.p.h. Mr. Bell described the increase in traffic on Campbell Lake Road, indicating that a mix of sight seeing motorists and daily commuters causes conflicting speeds. He requested that the Board lower the speed limit to 35 m.p.h., place a double line to indicate no passing along the entire length of the road, and prohibit the use of exhaust brakes by large trucks.

Catherine Alexandra, 415 Campbell Lake Road, requested that the speed limit be lowered to 35 m.p.h. to create a safer environment for pedestrians, joggers, residents and sight seers.

Barbara Schwalst of Campbell Lake Road stated that the boat launch traffic creates unique problems, as it is responsible for sudden slow downs that are not anticipated by speeding motorists. She stated that school bus stops create the same problems, therefore, lowering the speed limit to 35 m.p.h. would mandate that motorists drive slowly enough to allow for stoppages by other vehicles.

Cynthia Petrish, 345 Campbell lake Road, described a recent experience she had with a dangerous driver who nearly struck her as she retrieved her mail. She urged a reduction of the speed limit to 35.

Kurt Petrish, 345 Campbell Lake Road indicated that his own neighbors are guilty of regularly speeding on the road. He felt that by lowering the speed limit to 35 m.p.h. and instituting an emphasis traffic patrol, those neighbors could learn to lower their speeds.

There being no further public comment, Commissioner Vaux motioned to close the public hearing. Commissioner Rohrer seconded the motion, which passed unanimously.

Commissioner Vaux cited his own personal experiences with traveling the Campbell Lake Road. He indicated his belief that the speed should be lowered to 35 m.p.h, as there is a substantial difference between this road and others in the area that are posted at 40 m.p.h.

Mr. Spahr indicated that during the discussion of the Six-Year Road Program scheduled for this afternoon, the Board could discuss moving Campbell Lake Road up on the schedule for structural changes. Those changes could include cutting down of hills and widening of roadways.

After discussion, Commissioner Vaux motioned to authorize a speed limit reduction on Campbell Lake Road from 45 m.p.h. to 35 m.p.h. Commissioner Rohrer seconded the motion, which received unanimous approval.

Continuation of Public Hearing - Solid Waste Rates for Appliances. 2)

Mr. Spahr opened the discussion. He stated that he has no resolution to present for the Board's consideration today, as there are still unknown factors concerning the amount of the rate and the way in which it will be used. Mr. Spahr stated that the staff has proposed that a \$7.00 surcharge be imposed for disposal of appliances or "white goods", and that the Board last week made a tour



of the recycling facilities at the Resource Recovery Facility and at Inman Landfill.

Public comment was invited.

Jeff Crandall, owner of Jet Recycling, made a statement in which he asked that the current recycling contract be canceled and the recycling function be rebid.

Mike Woodmansee, Budget/Finance Director, provided the Board with copies of financial materials. He stated that the current contract with C&D Salvage and Recycling is of three years duration, and that it is currently in its second year. At the time the contract was negotiated, C&D Recycling submitted the only bid. Special conditions within the contract require the removal of white goods from the waste stream. Terms of the contract are negotiable and adjustment of the present subsidy is allowable. Currently a subsidy of \$5,200 per month is paid to C&D Recycling for their services. Mr. Woodmansee stated that a number of white goods stockpiling at the facility were evident at the time of the tour.

Mr. Woodmansee reviewed the original bid submitted by Mr. Decker of C&D Recycling. He stated that the actual hours being spent on recycling for Skagit County have increased by about 200 per month since the commencement of the contract.

Commissioner Vaux asked if an unforseen condition has occurred that has led to this request for additional subsidies to C&D Recycling, or if the shortage of revenues are a result of underestimating the bid.

Mr. Woodmansee indicated that it is his understanding that the way in which refrigerators and freezers are handled has changed drastically since the bid was let. The attitude toward recycling has also necessitated a more aggressive practice of materials recovery.

Mr. Spahr added that because of the current recycling market, more effort is needed to recover materials. The County has also agreed to changes to the recycling contract to give more emphasis to compactor boxes and on recycling at the Resource Recovery Facility. There has also been a 12% increase in the waste stream at the incinerator over last year.

Mr. Woodmansee reviewed a sample of C&D Recycling's monthly report. He stated that the enterprise is a labor intensive one; one third of the costs going toward labor and employee benefits. Mr. Woodmansee felt, if one assumes that the hours reported are reasonable, that there was no room for inaccuracies on the monthly report. He indicated that a \$7.00 surcharge could only apply to freezers, refrigerators, washers and dryers, as ranges and hot water tanks are less difficult to handle.

Mr. Crandall compared his company with the current contractor and again asked that the current contract be canceled and the bid re-advertized.

Steve Hendricks of Skaqit River Steel and Recycling agreed that the handling of appliances has become much more complex. He stated that he believes \$7.00 for handling of appliances is a reasonable fee.

Mr. Decker raised questions about why others did not bid for the contract in the first place, stating that perhaps it was because of the requirement to accept appliances.

There being no further public comment, Commissioner Vaux motioned to close the public hearing. Commissioner Rohrer seconded the motion, which passed unanimously.





Commissioner Rohrer clarified that if a charge were imposed, stripped units would be accepted free of charge.

Commissioner Rohrer then motioned to levy a \$7.00 surcharge on appliances at all County disposal facilities where appliances are accepted, and to funnel that fee to C&D Recycling.

Discussion ensued, in which Commissioner Vaux questioned whether the three year contract is too long, as recyclers cannot bid to allow for changes in handling of waste and in the recycling industry.

Chairman Wylie stated that recycling is a new field, and that Mr. Decker had little information on which to base his bid.

Commissioner Vaux seconded Commissioner Rohrer's motion, and the motion passed unanimously. Prior to the vote on the motion, Mr. Spahr suggested that the next time the contract is let it should be an incentive based contract.

4) <u>Miscellaneous.</u>

This item was taken at this time for the convenience of the audience.

A. Mr. Spahr provided information showing a 12% increase in the Resource Recovery Facility tonnage between the first four months of 1989 and of 1990. He stated that graphs indicate a trend line which is due to growth rather than transient surges. He stated that if the rates continue, Skagit County will need to either increase capacity or decide to reduce the need for capacity through recycling. He recommended that recycling be chosen.

Discussion ensued on recycling alternatives.

As the Public Works Department's agenda had run over their allotted time, these items were taken at this time, prior to finishing the Public Works Department's agenda.

MISCELLANEOUS ITEMS.

- A. The Board presented a Certificate of Recognition to Norma Hall, who is retiring after 30 years of service to the Assessor's Office.
- B. Commissioner Vaux motioned to call for bids to be opened on June 5, 1990, at 1:30 p.m., for installation of a new septic system for Clear Lake Park. Commissioner Rohrer seconded the motion, which passed unanimously. (<u>Resolution #12501</u>)

PUBLIC WORKS DEPARTMENT (CONTINUED).

3) <u>Discussion - Incinerator Landscaping.</u>

Jeff Monsen, Assistant Public Works Director, explained that he met with Jon Aarstad, Parks and Recreation Department Director, last week to discuss landscaping at the incinerator. Out of that discussion, a recommendation is presented to the Board that a Request for Qualifications be made for a landscaper to provide a consultant, working staff and equipment to complete landscaping of the incinerator property. This would be accomplished in this manner rather than employing a planner to draw up a landscape plan and then calling for bids for completion of the plan.





Mr. Monsen then described his plans for preliminary work. He stated that the objective of the preliminary work is to perform minimal ground coverage that would facilitate an ease of maintenance, with more formal plantings to follow. Mr. Monsen recommended the abandonment of the landscaping plan that the county currently has, as it requires rare plants and is difficult to carry out. He stated that the current budget of \$30,000 is believed to be sufficient for completion of the project.

Discussion of the irrigation system plan was held, and the Board indicated skepticism of a hand watering maintenance system.

Finally, Commissioner Vaux motioned to authorize the Public Works Department to proceed with a Request for Qualifications for a landscaper for the incinerator property. Commissioner Rohrer seconded the motion, which passed unanimously.

4) Miscellaneous.

This item was continued from the Public Works Department's earlier agenda.

в. The Board approved for signature an Appraiser Contract with Wayne Hancock and Associates of LaConner to provide consultation on the Lake Cavanaugh Road Project #0020 and Cascade River Road Project #9795, for the sum of \$5,213.75.

CONSENT AGENDA.

The Consent Agenda was deferred to a later time due to the length of the Public Works Department agenda.

DISCUSSION - SEPTIC SYSTEM PERMIT REQUEST OF JERRY ROBINSON.

Mr. Robinson approached the Board with a complaint. He stated that whether a septic system test hole is dug by the inspector or by the property owner, there is still a \$300 charge. He inferred that Lou Ankney, a licensed septic system installer, had related this information to him.

The Board questioned Mr. Robinson about his statement, and Commissioner Vaux explained that the \$300 fee must have nothing to do with the digging of the hole, but is a professional fee.

George Ridgeway, Building Inspector, was asked to join the Board, and indicated that State and local code requires that a homeowner cannot evaluate his own soil - it must be done by a County inspector or a registered engineer. He stated that a homeowner can always install his own drainfield, although it is still subject to a final inspection. Under certain soil conditions, which include a depth of 60 inches of pure soil, a homeowner can act as his owner designer and call for his own inspections. He stated that the County charges \$136 for inspection of a conventional system and \$254 for inspection of other systems. He speculated that the \$300 figure cited by Mr. Robinson may be a fee charged by an engineer for soil evaluation and design. Mr. Ridgeway repeated for Mr. Robinson that if the homeowner finds 60 inches of good soil before hitting an impervious material, he may act as his owner designer. The soil and plan are then verified at the time an application for a septic permit is submitted.

When Mr. Robinson was satisfied with these answers, he then asked further questions on the need for permits for a trailer house on his property on Helmick Road near Sedro Woolley. The Board declined to make any definitive statements without the benefit of more information.

CONSENT AGENDA.





Commissioner Vaux motioned to adopt the Consent Agenda of May 21, 1990. Commissioner Rohrer seconded the motion, which passed unanimously.

- Public Works Department:
 - Signature Ordinance for speed limit reduction on Green Road. 1. (Resolution #12502)
 - Signature Contract for Professional Services Phillip Jost for 2. provision of jet boat for transportation of noxious weed control personnel on Skagit and Sauk Rivers. Compensation: \$255 per day plus \$75 per day for insurance. Duration: June 1, 1990, through August 30, 1990. (Same contract as in previous years)
- * Petitions for Property Tax Refunds:
 - Lyde Herrle, 1526 Memorial Highway, Mount Vernon, WA 98273, in the 3. amount of \$778.54, due to a senior citizen exemption (003490).
 - 4. Owen Portis, 1451 Gibraltar Road A, Anacortes, WA 98221, in the amount of \$305.69, due to a senior citizen exemption (003590).
 - 5. Alvus Squires, 397 Friday Creek Road, Burlington, WA 98233, in the amount of \$234.03, due to a senior citizen exemption (003690).
 - Carl Hausle, Box 155, Marblemount, WA 98267, in the amount of \$42.69, 6. due to a senior citizen exemption (003990).
 - 7. Rena M. Collins, 1216 20th Street, Anacortes, WA 98221, in the amount of \$455.41, due to a senior citizen exemption (003890).
 - 8. Hilda Allquist, 1832 Lafayette Road, Burlington, WA 98233, in the amount of \$305.81, due to a senior citizen exemption (003790).
 - Land Title Company for Peter M. and Susan Griffith, 601 S. .2nd Street, 9. Mount Vernon, WA 98273, in the amount of \$319.47, due to double payment of first-half taxes (004090).
- Skagit County Fair Contracts:
 - 10. Commercial Displays and Vendors Contracts: (all contracts run from August 8, 1990 to August 12, 1990)
 - Emerald City Distributors, \$159.50 for a space on the Boardwalk. a) (vendor of sunglasses, tapestries, touch lamps, liquid light ropes, blankets)
 - J K General Contractors, \$220 for space in the Commercial Building. b) (vendor of vinyl house siding)
 - c) Society of American Foresters, \$200 for space in the Commercial Tent. (Informational display on forestry)
 - d) Sculptures in Wood by Oley, no charge for an educational display in the ballpark. (wood sculptures by chainsaw)
- Skagit County Senior Services:
 - Signature Report of Assessment of the Senior Employment Service Program/Approval of Memorandum of Agreement between Skagit County and 11. Northwest Regional Council for nutrition program for low income persons



> 55-years-of-age or older. Duration: May 1, 1990, through December 31, 1990.

- Office of Assigned Counsel:
 - 12. Signature - Contract for Professional Services with Stephen C. Schutt for legal services for juvenile dependency conflict cases. Duration: Through December 31, 1990. Compensation: \$60.00 per hour.
- Skagit County Health Department:
 - 13. Signature - Resolution updating schedule of charges for Skagit County Health Department applicable to water laboratory, environmental health and vital records. (<u>Resolution #12503</u>)
- Board of County Commissioners:
 - Record of the Proceedings of May 8, 1990. 14.
 - 15. Record of the Proceedings of May 14, 1990.
 - 16. Record of the Proceedings of May 15, 1990.
 - 17. Signature - Resolution appointing Brokers of Record as follows:

Rollins, Burdick & Hunter	- General/Auto Liability
Unity Group	- Marine Hull and Liability
Wycoff Agency	- Property, Boiler & Machinery
Doorn Agency	- Employee, Money & Securities
(<u>Resolution #125040</u>)	

MISCELLANEOUS ITEMS.

Vouchers audited and certified by the auditing officer as required by R.C.W. Α. 42.24.080, and those expense reimbursement claims certified as required by R.C.W. 42.24.090, have been recorded on a listing which has been made available to the Board.

As of this date, May 21, 1990, the Board, by a majority vote, did approve for payment those vouchers included in the above-mentioned list and further described as follows:

- Warrants #55368 through #55991 (Vouchers #004636 through #005494) in the 1) amount of \$519,383.56 (C-22-90).
- 2) Warrants #70895 through #71203 (Vouchers #70895 through #71203) in the amount of \$216,365.05 (R-15-90).
- 3) Warrants #3695 through #3741 (Vouchers #PDRAWMAY169 through #PDRAW MAY215) in the amount of \$16,782.89 (P-10-90).
- The Board approved for signature a Quit Claim Deed to Voilette R. Wyatte в. Clark of Anacortes for lots 6 to 10, Block 107, Northern Pacific Addition to Anacortes, for the sum of \$1.00, due to an oversight in which Ms. Wyatte Clark, although owning and paying taxes on the property since the 1930's, has never received a deed.
- C. Commissioner Rohrer motioned to appoint Jim Loop to the County Commissioners' Salary Recommendation Committee to replace William Shuler from District #3, who is no longer eligible to serve. Mr. Loop's term would expire on May 20, 1996. Commissioner Vaux seconded the motion, which passed unanimously. (<u>Resolution #12505</u>)



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- D. In accordance with action previously taken, the Board approved for signature the resolution approving Comprehensive Plan Map amendments for reconciliation of Public Use Lands, specifically churches. (<u>Resolution</u> <u>#125060</u>)
- E. In accordance with action previously taken, the Board approved for signature the resolution approving Zoning Map amendments for reconciliation of Public Use Lands, specifically churches. (<u>Resolution #12507</u>)
- F. In accordance with action previously taken, the Board approved for signature the resolution directing the Planning Agency to propose interim land use controls to the Board of Commissioners for reducing potential fire hazards resulting from the Residential/Wildland interface. (Resolution #12508)
- G. In accordance with action previously taken, the Board approved for signature the resolution approving a Concomitant Agreement (#R-90-001) with Ken Fowler of Dahlman Pump and Well Drilling for Bainbridge Cedar Products to operate a wood fence panel fabrication business at 1531 Cook Road. (<u>Resolution</u> #12509)
- H. In accordance with action previously taken, the Board approved for signature a Concomitant Agreement with Ken Fowler of Dahlman Pump and Well Drilling for the operation of a wood fence panel fabrication business by Bainbridge Cedar Products at 1531 Cook Road.
- I. In accordance with action previously taken, the Board approved for signature the resolution approving a Comprehensive Plan Amendment (#R-89-014) for land belonging to Jim Youngsman, located within the Northwest 1/4 of Section 32, T34N, R4E, W.M., which is south of the City of Mount Vernon, west of Blodgett Road and east of the "big ditch". (<u>Resolution #12510</u>)
- J. The Board approved for signature a settlement agreement with Unisys Corporation stemming from a dispute with respect to performance of an agreement to provide computer equipment to the Skagit County Sheriff's Office.

ADJOURNMENT:

Commissioner Vaux motioned to adjourn the proceedings. Commissioner Rohrer seconded the motion. The motion was carried unanimously.

BOARD OF COUNTY COMMISSIONERS SKAGIT_COUNTY, WASHINGTON Ruth lie. Chairma ć Vaúx, Commissioner Dăve Rohrer, Commissioner ZTEST:

Stephanie Wood, Clerk Skagit County Board of Commissioners

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