

**RECORD OF THE PROCEEDINGS
SKAGIT COUNTY BOARD OF COMMISSIONERS**

Monday, April 23, 1990

10:00 a.m. Public Works Department - Mark Spahr, Director:

- 1) Discussion - Future Incinerator Operations.
- 2) Resolution - Call for Public Hearing - Speed Limit Reduction on Portion of Green Road #6141.
- 3) Discussion - Procedures for Establishment of Speed Limit for South Skagit Highway.
- 4) Discussion - Results of Ash Tests.
- 5) Discussion - Waste Composition Study.
- 6) Miscellaneous.

CONSENT AGENDA.

MISCELLANEOUS ITEMS.

1:30 p.m. Bid Opening - Two Pick Up Trucks for Parks Department.

2:00 p.m. Proclamation - Older Americans Month and Senior Center Week.

2:30 p.m. Department of Planning and Community Development - Scott Kirkpatrick, Director.

The Skagit County Board of Commissioners met in regular session on Monday, April 23, 1990, with Commissioners Ruth Wylie, W. W. Vaux and Dave Rohrer present.

PUBLIC WORKS DEPARTMENT - MARK SPAHR, DIRECTOR:

1) **Discussion - Future Incinerator Operations.**

Mr. Spahr stated that the Agreement in Principle signed by the Board and Wright Schuchart Harbor for Incinerator construction claims called for several things, one of which is that a final settlement be in place by April 20. That date has come and gone, with only minor details remaining before the Board is presented with the final settlement for signature on April 30, one week from today. An audit, which was one remaining detail, has shown that the plant has basically been run well. Addressing the physical operation of the plant remains to be settled.

Mr. Spahr explained that the Agreement in Principle states that the current operating staff must be employed by the County for a period of at least two months following the County's acceptance of the plant. Research of RCW 36.58.090 by the County's legal counsel reveals that the County has a choice of operating the plant using County forces, or submitting a Request for Proposals for a private contractor to operate the plant.

Mr. Spahr stated that the Public Works Department has researched the issue and recommends for the Board's consideration that the County incinerator be made a public operation, utilizing County forces to run the plant, and that the final settlement reflect that decision. Mr. Spahr explained that the present staff, who are currently employed by Energy Resource Recycling (ERR), would be made temporary employees until such time as the positions could be filled in accordance with the posting requirements. Current employees would have the opportunity to apply for these positions.

Mr. Spahr explained that the mayors inadvertently were not invited to today's meeting, but that he has spoken individually with representatives from each of the cities and has received their unanimous support.

RECORD OF THE PROCEEDINGS

Monday, April 23, 1990

Page #2

Commissioner Vaux indicated that he would like to take a vote of the mayors at a special meeting of the Board.

The Board directed that a special meeting be arranged, and the mayors of each of the cities be invited, for Wednesday, April 25, 1990, at 4:00 p.m. Further discussion was continued to that time.

2) Resolution - Call for Public Hearing - Speed Limit Reduction on Portion of Green Road #6141.

Mr. Spahr located Green Road on a vicinity map. He explained that a petition was received from property owners on Green Road, south of Cook Road, requesting that the speed limit be lowered to 25 m.p.h.

Commissioner Vaux motioned to call for a public hearing on Monday, May 7, 1990, at 10:00 a.m. to consider a speed limit reduction on a portion of Green Road. Commissioner Rohrer seconded the motion, which passed unanimously. (Resolution #12466)

3) Discussion - Procedures for Establishment of Speed Limit for South Skagit Highway.

Commissioner Wylie explained that, although the Board held a public hearing and determined not to reduce the speed limit on the portion of South Skagit Highway from Highway 9 South to just south of the railroad bridge, she has visited the area several times, and feels it should again be addressed, in terms of the sight distance from area residents' driveways and pedestrian traffic in the area.

Ed Hawes, Traffic Safety Engineer, explained how he considers road for speed limit reduction. He stated that the matter may be brought up in one of three ways; by request of the Public Works Department, by request of the Board, or by petition of area residents. He stated that he considers the following when making a recommendation to the Board:

- Classification of the road, be it major or minor collector (South Skagit Highway is a major collector). Speed limits on major collectors are maintained at 50 m.p.h. to promote traffic flow. Minor collectors may be posted at 35 to 50 m.p.h.
- Speed study results. A study is conducted to see at what speed 85 of 100, or the 85th percentile, of drivers are traveling. This is an indication of what speed a "reasonable and prudent" driver would travel the road. Increased traffic patrol will not normally reduce the speed of this group, but may reduce the speed of the 15% who travel faster than the reasonable driver would travel.
- Roadside friction, or how the stores and businesses adjacent to the roadway effect traffic flow.
- Sight distance. This includes stopping distance and driveway/intersection sight distance.

Specific to South Skagit Highway, Mr. Hawes related that over 80% of drivers on this stretch of road travel 50 m.p.h. A driveway sight distance study shows that residents can pull out from their driveways without danger from the oncoming traffic traveling at 50 m.p.h. Mr. Hawes reported that the accident record for the questioned area of roadway is no different than on other sections of the South Skagit Highway, and relates mostly to accidents caused by inclement weather.

Don Bockelman, a Day Creek resident, reported that there is intense fisherman pedestrian traffic during fishing season on that section of highway. He indicated, however, that he is afraid that people in his neighborhood, who signed

RECORD OF THE PROCEEDINGS

Monday, April 23, 1990

Page #3

petitions against lowering the speed limit here on the previous occasion, will be angry with him for the speed limit reduction if the Board allows it this time.

Commissioner Wylie maintained that she would like the matter revisited, and directed the Public Works Department to provide for the Board's signature a Call for Public Hearing for a speed limit reduction to 35 m.p.h. for the area from Highway 9 South to milepoint 2.1.

6) Miscellaneous.

This item was taken at this time to coincide with Mr. Hawes' report.

Mr. Hawes stated that an accident occurred at the intersection of Pulver and Wilson Roads on Saturday morning, April 21, at 12:20 a.m., in which a southbound car on Pulver Road broad-sided an eastbound car on Wilson Road. Mr. Hawes stated that the cause of the accident was a vandalized stop sign, which prohibited the southbound driver from stopping at the intersection.

Mr. Hawes gave an update on sign vandalism in Skagit County. He stated that last year, of the 889 stop or yield signs posted in the County, 161 were vandalized. Mr. Hawes stated that the County sign shop takes an aggressive attitude toward sign replacement, and responded to replace the stop sign at Pulver and Wilson Roads within 20 minutes of receiving the notification of its vandalism, but is unable to help prevent these types of accidents if they are unaware of the violations.

Commissioner Rohrer suggested talks to high school students on the dangers of sign vandalism. Mr. Hawes related that there currently exists a resolution offering a reward for information leading to the conviction of sign vandals.

Jacque Gent, Staff Assistant, suggested that the public also be encouraged to report downed or vandalized signs at any time of the day or night.

4) Discussion - Results of Ash Tests.

Jeff Mosen, Assistant Planning Department Director, explained that the most recent ash tests calculated the total amount of lead to be 1/3 to 1/2 removed from the waste stream by the incinerator. However the EP toxicity test, which calculates how much waste will leach out of the ash, showed the lead level to be elevated. Mr. Mosen stated that they are unsure what these results indicate, but that the new Department of Ecology ash regulations are due to be signed very soon, and a meeting is being arranged with the DOE to discuss how these new regulations will effect the County's ash disposal.

Don Bockelman, a Day Creek citizen, stated that in the past, 5 of 20 ash samples failed the EP toxicity test. At this recent round of testing, 16 of 20 samples failed. Mr. Bockelman stated that this type of ash will require disposal in a double lined landfill with an impervious clay layer.

Mr. Mosen stated that theoretically it is possible to compact the ash to allow disposal in Inman Landfill; however, this has never been tested in practice. In addition, the EP toxicity test may be suspect for applicability to an ash landfill. He stated that the Board would be kept informed of any new information.

5) Discussion - Waste Composition Study.

Rebecca Voerman, Recycling Coordinator, gave information on the recent waste composition study conducted by the County's contractor, R.W. Beck, from March 26 through April 3. Ms. Voerman stated that the purpose of the study was to obtain

baseline data for the County's hazardous waste plan, and to provide evidence of what is contained in the waste stream.

Ms. Voerman explained that 92 total samples were taken, approximately 30 each from three different sites. By weight, residential accounted for 38% of the garbage, commercial for 46%, and compactor for 16%. The results were compared to a study performed several years earlier by Matrix Management.

The results showed that .7% of the total study material was hazardous wastes. Waste paint, household batteries, lab wastes and compressed gases accounted for the majority of the hazardous wastes found. Other results showed that metals, which account for 10.8% of the waste stream, are coming mostly from self-hauled garbage. Commercial waste generates the most plastics which account for 10.4% of the waste stream. The most organic waste comes from residential waste, and accounts for 21.7% of the waste stream. Paper composes about one third of the waste stream, with commercial and residential waste sharing the highest concentration.

Additional findings, Ms. Voerman stated, were a lack of information about where the lead contained in the ash is originating. Ms. Voerman stated that she was surprised to find medical wastes contained in the study materials.

CONSENT AGENDA.

Commissioner Vaux motioned to adopt the consent agenda for Monday, April 23, 1990, as submitted. Commissioner Rohrer seconded the motion, which passed unanimously.

* Public Works Department:

1. Resolution - Clarification of road name change - Samish Island Road to Wharf Road. Resolution was not signed at time of decision in November of 1988. This resolution corrects that omission. (Resolution #12467)
2. Resolution - Rescinding award of bid for four dump trucks and rejecting all others. (Resolution #12472)
3. Resolution - Half-price day at County disposal sites, free disposal of yard and garden debris, free disposal of litter collected by community groups. (Resolution #12468)
4. Resolution - Call for public hearing on May 7, 1990, at 10:00 a.m. regarding fee for appliance handling at County disposal facilities. (Resolution #12469)

* Petitions for Property Tax Refunds:

5. Wilma D. Presswood, P.O. Box 1245, 328 Washington, LaConner, WA 98257, in the amount of \$479.11, due to a senior citizen exemption. (002990)
6. Heather Lane Christian Retirement Center, 1929 Douglas Street, Mount Vernon, WA 98273, in the amount of \$1,234.75, due to a property exemption. (002490)
7. Lucille B. Yates, 1661A Hwy 99 S., Space 12, Mount Vernon, WA 98273, in the amount of \$135.96, due to a senior citizen exemption. (002690)

RECORD OF THE PROCEEDINGS

Monday, April 23, 1990

Page #5

8. Dora Sunnema, 604 N. 15th, Mount Vernon, WA 98273, in the amount of \$387.03, due to a senior citizen exemption. (002590)
9. Theodore Buchanan, 870 Birch Lane, Sedro Woolley, WA 98284, in the amount of \$798.69, due to a senior citizen exemption. (002790)
- Health Department:
 10. Resolution - Updating Schedule of Charges - Nursing and Clinical Laboratory Fees - for the Skagit County Health Department. (Resolution #12470)
- Out-of-State Travel Requests:
 11. Roxanne Michael, Planning Department, to attend the Northwest Chapter of ICBO Spring Code Conference in Warm Springs, Oregon, from May 16 through 18. Approximate cost: \$255.00.
 12. Dot Schleef, Senior Services-RSVP Coordinator, to attend the Action Region X Conference (required training for RSVP Project Directors) in Portland, Oregon, from May 21 through May 25. Total cost is approximately \$440.00, and Action covers the cost of registration.
- Skagit County Fair Contracts:
 13. The Gizmo Guys - three shows daily on August 9, 10 and 11 at \$1,000 per day.
 14. Safari Productions - three shows daily on August 9, 10, 11, and 12 at \$400 per day.
- * Board of County Commissioners:
 15. Resolution - Reappointment of Frank Tucker to Board of Equalization. Term expiration: 01/01/93. (Resolution #12471)
 16. Resolution - Allowing a variance to the fire protection section of the Anacortes-Fidalgo Island Coordinated Water System Plan for the Gene Erwin property. (Resolution #12473)
 17. Resolution - Appointment of Barbara W. Thompson and Barbara Gjertsen to the NSRSN Advisory Board and Mary Good and Pat West as alternates. (Resolution #12474)
 18. Record of the Proceedings of April 16, 1990.
 19. Record of the Proceedings of April 17, 1990.

MISCELLANEOUS ITEMS.

- A. Commissioner Vaux motioned to call for a public hearing on May 8, 1990, at 10:30 a.m., to consider a supplemental budget of \$75,000 to the Human Services Fund #116. Commissioner Rohrer seconded the motion, which passed unanimously. (Resolution #12476)
- B. Commissioner Vaux motioned to call for a public hearing on May 8, 1990, at 10:30 a.m., to consider a supplement budget of \$22,879 to the Public Health Fund #101. Commissioner Rohrer seconded the motion, which passed unanimously. (Resolution #12475)

- C. Vouchers audited and certified by the auditing officer as required by R.C.W. 42.24.080, and those expense reimbursement claims certified as required by R.C.W. 42.24.090, have been recorded on a listing which has been made available to the Board.

As of this date, April 23, 1990, the Board, by a majority vote, did approve for payment those vouchers included in the above-mentioned list and further described as follows:

- 1) Warrants #54551 through #55055 (Vouchers #003544 through #004229) in the amount of \$487,973.64 (C-17-90).

BID OPENING - TWO PICK UP TRUCKS FOR PARKS DEPARTMENT.

Chairman Wylie waived the reading of the Notice of Call for Bids, as published in The Skagit Argus on April 10 and 17, 1990.

The following bids were received and opened. Bid item #1 was one new 1990 half-ton pick up truck. Bid item #2 was one new 1990 or 1991 small pick up truck.

- 1) Skagit Ford
P.O. Box 1377
Mount Vernon, WA 98273
- | | | |
|--------------|-----------------|-------------|
| Bid Item #1: | Ford F150 | \$13,17.58 |
| Bid Item #2: | '90 Ford Ranger | \$10,776.88 |
- 2) Blade Chevrolet
1100 Freeway Drive
Mount Vernon, WA 98273
- | | | |
|--------------|-------------------|------------|
| Bid Item #1: | Chevrolet CC10903 | \$12077.02 |
| Bid Item #2: | Chevrolet CS10603 | \$10659.70 |
- 3) Seaside Chevrolet-Buick, Inc.
1004 Commercial Avenue
Anacortes, WA 98221
- | | | |
|--------------|-------------------|------------|
| Bid Item #1: | Chevrolet CC10903 | \$12019.49 |
| Bid Item #2: | Chevrolet CS10603 | \$10701.63 |
- 4) Countryside Chevrolet
221 Woodworth
Sedro Woolley, WA 98284
- | | | |
|--------------|--------------------------|-------------|
| Bid Item #1: | Chevrolet CC10903 | \$12720.79 |
| Bid Item #2: | Chevrolet S10 PU CS10603 | \$11,296.11 |
- 5) Frontier Ford, Inc.
1710 Commercial
Anacortes, WA 98221
- | | | |
|--------------|----------------------------|------------|
| Bid Item #1: | 1990 Ford Ranger Custom PU | \$11014.45 |
| Bid Item #2: | 1990 Ford F150 4x2 Custom | \$13134.35 |
- 6) Greg Hinton Oldsmobile Cadillac GMC, inc.
2400 Riverside Drive
Mount Vernon, WA 98273
- | | | |
|--------------|-------------|------------|
| Bid Item #1: | GMC TC10903 | \$11171.14 |
|--------------|-------------|------------|

Bid Item #2: 1991 GMC TS10603 \$10736.09

The bid will be awarded at a later date, following review and recommendation by the Public Works Department.

MISCELLANEOUS ITEMS.

- A. Vouchers audited and certified by the auditing officer as required by R.C.W. 42.24.080, and those expense reimbursement claims certified as required by R.C.W. 42.24.090, have been recorded on a listing which has been made available to the Board.

As of this date, April 23, 1990, the Board, by a majority vote, did approve for payment those vouchers included in the above-mentioned list and further described as follows:

- 1) Warrants #70656 through #70783 (Vouchers #70656 through #70783) in the amount of \$349,814.19 (R-12-90).

PROCLAMATION - OLDER AMERICANS MONTH AND SENIOR CENTER WEEK.

Tim Holloran, Senior Services Director, introduced Bob and Daisy Knowles, outstanding senior volunteers, and Linda Frizzell, Mount Vernon Senior Center Coordinator.

Commissioner Vaux read the proclamation, and motioned to declare May 12 through 19, 1990, Senior Citizen Week, and May of 1990 Older Americans Month in Skagit County. Commissioner Rohrer seconded the motion, which passed unanimously.

DEPARTMENT OF PLANNING AND COMMUNITY DEVELOPMENT - SCOTT KIRKPATRICK, DIRECTOR.

- A. Mr. Kirkpatrick shared with the Board enforcement letters he has sent out to various individuals identified through complaints of permit violations.
- B. Mr. Kirkpatrick updated the Board on Planning Department staffing, stating that an interview is planned with another Plans Examiner candidate for this week. Discussion was held on the positions of Assistant Planner and Planning Technician, which are currently open in the Planning Department.
- C. Bob Knight and J.C. Gray of the Contel Northwest Company approached the Board regarding a complaint about the waiting period for processing of applications for Special Use Permits. The gentlemen explained that Contel is planning to build four remote switching offices, two in the Sedro Woolley area, one in Milltown, and one at Lake McMurray, in response to needs for increased services identified in the County. They have been told that the permit process will take approximately six months to complete because of the heavy schedule of the Hearing Examiner. They requested that their permit be advanced on the Hearing Examiner's schedule so as to be no more than three months in processing.

Mr. Gray explained that the recent surge of growth in Skagit County has created a need for more telephone services. In addition, Contel would like to replace old "party line" circuits with more modern "single party" connections.

Mr. Kirkpatrick explained that, because of the surge in growth identified by Mr. Gray, the Planning Department and Hearing Examiner are equally pressed with requests for permits. He confirmed that the Hearing Examiner's calendar is filled until November. Mr. Kirkpatrick indicated that no administrative process is presently in place by which he can weigh

the application of the Contel company to determine whether their need is greater than any other entity seeking a permit at this time.

Commissioner Vaux indicated that he might consider a trade with the Contel company, moving their permit forward if the cable at the Peterson Road from Avon Allen to the Port was put underground, as has been promised on numerous occasions over the years by Jeff Zamzow.

Chairman Wylie questioned the necessity of expediting their permit. The gentlemen informed her that, although they do not have orders ahead for phone connections, they are attempting to stay ahead of the trend for growth by anticipating requests.

Chairman Wylie indicated that, without further information as to the need for this request, she would be unwilling to bump someone else from the Hearing Examiner's schedule so that Contel could obtain their permit any earlier.

Commissioner Vaux volunteered to make inquiries of the Hearing Examiner as to whether there is additional time earlier on his calendar when the Contel request can be considered, and to contact Mr. Knight with his findings.

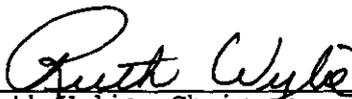
Commissioner Rohrer requested a written request be submitted with documenting evidence of the need for accelerating the permitting process.

ADJOURNMENT:

Commissioner Vaux motioned to adjourn the proceedings. Commissioner Rohrer seconded the motion. The motion was carried unanimously.

BOARD OF COUNTY COMMISSIONERS
SKAGIT COUNTY, WASHINGTON

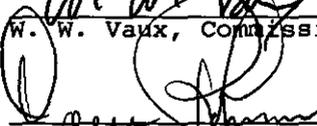




Ruth Wylie, Chairman

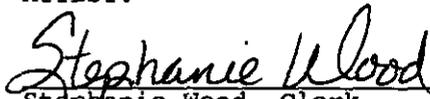


W. W. Vaux, Commissioner



Dave Rohrer, Commissioner

ATTEST:



Stephanie Wood, Clerk
Skagit County Board of Commissioners