

**RECORD OF THE PROCEEDINGS  
SKAGIT COUNTY BOARD OF COMMISSIONERS**

**Monday, July 31, 1989**

- 8:30 a.m. Budget/Finance:
- 1) Resolution Accepting SDS Force Software For Use By Sheriff's Office.
  - 2) Signature - Contract with Spillman Data Systems for Force Software.
  - 3) Resolution Authorizing Purchase of Unisys Hardware to Run Force Software.
  - 4) Miscellaneous Financial Related Matters.
- 9:00 a.m. Discussion - 1989/90 County Insurance Proposal.
- 9:45 a.m. Discussion - County Commissioners' Car Allowance.
- 10:30 a.m. Public Works Department - Mark Spahr, Director:
- 1) Signature: Contract Chilberg Road Reconstruction.
  - 2) Signature: Contract Rosario Road, et al, Asphalt Overlay.
  - 3) Signature: Contract Sauk and Gibraltar Landfill Closures.
  - 4) Update C.R.P. - Lake Cavanaugh Road.
  - 5) Discussion: Roadside Spraying - Guemes Island.
  - 6) Discussion: Roadbase Stabilization Lake Cavanaugh Road.
  - 7) Miscellaneous.
- MISCELLANEOUS ITEMS.
- 1:30 p.m. Parks and Recreation Department:
- 1) Resolution - Request for Letters of Interest: Appraisal Services.
  - 2) Signature - Skagit County Fair Contracts.
  - 3) Miscellaneous.
- 2:00 p.m. Executive Session - Personnel.
- 3:00 p.m. Update - Cooperative Extension - Kay Haaland.

The Skagit County Board of Commissioners met on Monday, July 31, 1989, in regular session, with Commissioners Dave Rohrer, Ruth Wylie and W. W. Vaux present.

**BUDGET/FINANCE:**

- 1) **Resolution Accepting SDS Force Software For Use By Sheriff's Office.**

In accordance with action previously taken, the Board approved for signature a resolution accepting the proposal of Spillman Data Systems for provision of Law Enforcement and Jail Management computer software in the amount of \$80,117.00. (Resolution #12149)

2) Signature - Contract with Spillman Data Systems for Force Software.

The Board approved for signature an agreement with Spillman Data Systems, establishing a license agreement for use of the SDS product FORCE software, for the total fee of \$80,117.00, for an unlimited period of time.

3) Resolution Authorizing Purchase of Unisys Hardware to Run Force Software.

Commissioner Wylie motioned to adopt the resolution authorizing acquisition of Unisys computer hardware to run the SDS FORCE software package purchased for Law Enforcement and Jail Management, for a cost of \$206,245.00. Commissioner Vaux seconded the motion, which was unanimously approved. (Resolution #12150)

4) Miscellaneous Financial Related Matters.

A. Commissioner Wylie motioned to call for a public hearing to be held Wednesday, August 9, 1989, at 1:30 p.m., to consider authorizing a supplemental budget in the amount of \$25,000.00 to the Public Health Fund #101 for hepatitis B immunization supplies to inoculate first responders. Commissioner Vaux seconded the motion, which was unanimously approved. (Resolution #12151)

DISCUSSION - 1989/90 COUNTY INSURANCE PROPOSAL.

Jim Sammons of the Fred S. James Company presented his company's summary of the insurance proposals received by Skagit County for insurance coverage for the period from August 1, 1989, to July 31, 1990. He stated that, by leaving all coverage identical with that purchased last year, an approximate 5.2% or \$24,500 reduction would be realized. He stated that, in researching these fees, he has found them to be representative of the insurance marketplace. He reviewed the following options with the Board:

- 1) Mr. Sammon noted that there were shortfalls to the clause that directs the County to pay the first \$100,000 per occurrence on their property coverage.
- 2) Mr. Sammon noted that an additional \$1,000,000 of malpractice insurance for the public health insurance is available at a reasonable price with the current carrier, and would recommend adding this.
- 3) Mr. Sammon noted that the following coverage was held last year:

General Liability	\$2,000,000
Auto Liability	\$2,000,000
False Arrest	\$1,000,000
Public Official	\$1,000,000

Mr. Sammon stated that it is generally recommended that if one item's liability limit is raised, others should be raised in accordance. He stated that an additional \$1,000,000 coverage is available for False Arrest and Public Official policies from other insurance carriers. The present carrier does not at this time offer

the additional \$1,000,000 for these policies. Additionally, a \$5,000,000 liability policy is available for General and Auto liability, if so desired.

Mr. Sammon reviewed those items covered by each policy. He gave costs for raising of each policy. Mr. Sammon stated that, unfortunately, the Board must make a decision today, as the current policy runs out at midnight tonight.

The Board advised Mr. Sammon that they would contact him before the close of business today with their decision.

**DISCUSSION - COUNTY COMMISSIONERS' CAR ALLOWANCE.**

Commissioner Wylie explained to Chairman Rohrer, who was absent for the last discussion, that Commissioner Vaux had presented figures at the last discussion which supported a raise in the Commissioners' car allowance to \$300.00 per month. Commissioner Vaux submitted these for Chairman Rohrer's review. Commissioner Wylie also submitted her own independent figures, supporting a raise to \$282.00 per month, based on an average travel of 42 miles per day, and vehicle acquisition costs of \$13,000. Chairman Rohrer stated his agreement to the raising of the allowance.

Commissioner Vaux motioned to adopt a resolution following the same wording as that of Resolution #9097, which established the car allowance, updating the figures to \$290.00 monthly for a Commissioners' car allowance. Commissioner Wylie seconded the motion. The motion passed unanimously.

**PUBLIC WORKS DEPARTMENT - MARK SPAHR, DIRECTOR:**

**1) Signature: Contract Chilberg Road Reconstruction.**

In accordance with action previously taken, the Board approved for signature a contract with Lakeside Industries of Anacortes, Washington, for construction work, including provision of tools, materials and equipment, for improvement of 2.38 miles of Chilberg Road #4220. The contract provides for clearing and grubbing, widening of shoulders, reconstruction of 1800 feet of existing roadway, placement of asphalt treated base, geotextile and asphalt concrete overlay, and installation of 5760 feet of guardrail. The total bid for the work was \$346,761.25.

**2) Signature: Contract Rosario Road, et al. Asphalt Overlay.**

In accordance with action previously taken, the Board approved for signature a contract with Lakeside Industries of Anacortes, Washington, for asphalt overlay on Rosario Road #1031, Pioneer Parkway and Reservation Road #4200 and #4021, Cook Road #6300, and Mount Vernon South #7021. The contract includes provision by the contractor of all tools, materials and equipment for shoulder work, roadway repair, asphalt treated base, fabric reinforcement, asphalt concrete class B overlays, extruded cement concrete curb, paint stripe, thermoplastic pavement marking and installation of lane markers. The total bid for the work was \$341,266.71.

3) Signature: Contract Sauk and Gibraltar Landfill Closures.

The Board approved for signature a contract with Stridor Construction of Bellingham, Washington, for installation of an impervious landfill cap, drainage work, soil cover, vegetation establishment and other items of work at the Gibraltar Landfill and Sauk Landfill, for a total bid of \$260,000 for work at the Gibraltar Landfill and \$169,000 for work at the Sauk Landfill.

4) Update C.R.P. - Lake Cavanaugh Road.

Robin LaRue, Design and Construction Specialist, updated the Board on the Lake Cavanaugh Road project. He stated that this update is being requested to cover a change order at a cost of an additional \$38,000, and for construction funds in the amount of \$73,000 for County forces to place crushed surfacing and construct two lifts of B.S.T. on the road.

Commissioner Wylie motioned to adopt the resolution authorizing additional funds in the amount of \$111,000 for the Lake Cavanaugh Road C.R.P. (Revision #3), bringing the total funds authorized for the project to \$487,523.00. Commissioner Vaux seconded the motion. The motion was approved unanimously. (Resolution #12152)

5) Discussion: Roadside Spraying - Guemes Island.

Mark Spahr explained that communications have been received both by the Public Works Department and Board of Commissioners from the Guemes Island Environmental Trust, requesting that the County instigate no herbicide spraying program for vegetation along roads on Guemes Island this year, or until a study can be completed of the chemicals used and alternatives for vegetation control.

Jim Bertolino, a Guemes Island resident and representative of the Guemes Island Environmental Trust, made a statement regarding environmental concerns of herbicide spraying to control roadside vegetation. He read from the Journal of American Pesticides an article discussing the dangers of inert ingredients contained in pesticides, many of which are also contained in herbicides. He stated that his group has no faith in the claims of manufacturers for their products, nor of the E.P.A. for policing of the herbicide/pesticide industry. He stated that his group would like to generate a report on the County's program for roadside vegetation control and make recommendations for future programs. Mr. Bertolino suggested that the County mow the vegetation one time this year, and not spray again until the report is completed.

Rick Petrick, a Guemes Island resident, stated that all pesticides that have been banned for use because of known environmental hazards and toxicities were initially used with a safety assurance by the manufacturer. He stated that naturalized vegetation should be studied as an alternative to spraying, and gave examples of its successful use. Mr. Petrick quoted the remarks of Mark Caputo, a bee keeper, researcher and Guemes Island resident, who experienced

Agent Orange, a chemical fully approved by the Government, during his tour with the military.

Mike Murphy, a Guemes Island resident, stated that his "NO SPRAY" signs have always been honored by the County, although he is concerned about blackberry bushes adjacent to his property being sprayed, and then the fruit subsequently eaten by residents and tourists in September. He advocated the study by the Guemes Island group.

Joseph Miller, a Guemes Island resident, urged postponement of spraying for assessment and study.

Conrad Claybo, Maintenance Aide, reported that he has not sprayed Guemes Island this year, and believes we can do without spraying this year, as it is getting too late in the year.

Mr. Spahr stated that the vegetation is advanced enough to necessitate mowing this year.

Commissioner Vaux indicated to Mr. Bertolino that he would like to see a written proposal for his study, including how it will be performed, who will perform it, and what qualifications those involved have. Commissioner Vaux also questioned how many residents Mr. Bertolino's group represents.

Mr. Bertolino indicated that a letter would be forthcoming. He stated that he met earlier with the Guemes Island Property Owners Association to discuss roadside spraying, and achieved favorable support from those present. He did state, however, that until information from the study is available, people will be unable to make an informed decision on the matter.

Discussion was held on the current spraying program, and Mr. Claybo stated that the County will need to institute some type of vegetation control in April of next year.

Commissioner Wylie indicated her willingness to review the study, if it is submitted prior to March, allowing enough time for review and recommendations before vegetation control is necessary.

Charlie Tewalt, Road Supervisor, requested that the study be directed toward those chemicals currently used by Skagit County. The Board concurred with this request, directing the Guemes Island group to complete their report by March and to direct it toward chemicals currently used.

Mr. Spahr wished to advise for the record that the County uses a significantly weaker concentration of herbicides than that recommended by the manufacturer. He pointed out the dangers inherent in abandonment of vegetation control, such as decreased site distance on roads, decreased shoulder width, and danger to pedestrians and cyclists. He stated that he believes Skagit County's spraying program is in the interest of public safety.

6) Discussion: Roadbase Stabilization Lake Cavanaugh Road.

Jeff Monsen, Assistant Public Works Director, stated that the Public Works Department would like to utilize a new stabilization technique not previously used in Skagit County, for reconstruction of a portion of Lake Cavanaugh Road.

He stated that the technique has been used successfully in other counties, and involves pulverizing of existing road surface down to the road bed, mixing of the pulverized material with a cement material, compacting of the material, and application of oil and a permanent surface. Mr. Monsen stated that a Seattle company is the only company offering this service.

Charlie Tewalt, Road Supervisor, stated that he has received a price quote of \$14,000 per mile for the service. He stated that approximately 1.5 miles is planned for reconstruction on Lake Cavanaugh Road. Cowlitz County is in the process of signing an agreement with this company for planned road work, and it is hoped that Skagit County could sign on as a participant in the contract. Mr. Tewalt stated that this method would allow the County to realize an approximate 20% savings over traditional construction, and would require fewer County forces to complete the work.

After a pictorial demonstration by Mr. Monsen, the Board approved initiation of negotiations for this service with the Seattle based company.

7) Miscellaneous.

There were no miscellaneous items from the Public Works Department.

MISCELLANEOUS ITEMS.

- A. Cleo Richardson, representing the Action Group for Healthy, Affordable Sewage Treatment (AGHAST) of Anacortes, stated that his presence before the Board is in regard to the proposed secondary sewage treatment plant planned for construction in the downtown area of Anacortes. He provided a copy of a letter from AGHAST to the E.P.A. and D.O.E., which asks for mediation in the execution of the Consent Decree for the sewer plan, to allow consideration of formulation of a wetlands secondary treatment system. Mr. Richardson discussed successful wetlands treatment areas. He stated that the E.P.A. and other groups have been invited to meet to discuss the proposal of the AGHAST group. Mr. Richardson invited a representative of the Board to attend this meeting.

Commissioner Vaux stated that the City of Anacortes and the Port of Skagit County are funding the visit of a consultant on August 10, 11, and 12, to review the alternatives for sewage disposal in Anacortes. Commissioner Vaux asked that Tom Karsh, Environmental Health Specialist, attend this meeting. Commissioner Vaux also offered the use of a videotape of a functioning wetlands sewage system in Arcada, California, to those interested.

- B. Tom Karsh, Environmental Health Specialist, stated that the State Board of Health has scheduled a public hearing on standards for the replacement and repair of on-site sewage systems along marine shorelines for August

9, 1989. He stated that most counties have endorsed the standards, and have submitted comments at regional meetings held to develop the standards. Mr. Karsh stated he feels the standards would benefit Skagit County in that they would provide options for repair of failing systems and thereby enhance the public's health. He stated that a negative aspect of the standards would be that enforcement actions would begin taking place this fall for those not in compliance with the standards. Mr. Karsh stated that he will be attending this meeting, and would like to carry with him the Board's full support of the proposed standards.

The Board gave Mr. Karsh their encouragement to fully support the proposed standards at the upcoming meeting.

- C. Gary Christensen, Associate Planner, discussed two Planning Department items, updating the Board on the Roberts complaint and on the Clark rezone request.

**PARKS AND RECREATION DEPARTMENT:**

1) **Resolution - Request for Letters of Interest: Appraisal Services.**

Commissioner Vaux motioned to adopt the resolution approving of requests for letters of interest for appraisal of the 900 acres of land owned by the Department of Natural Resources at the site of the old Northern State Hospital, in anticipation of a purchase of these lands by Skagit County. Commissioner Wylie seconded the motion. The motion was approved unanimously. (Resolution #12153)

2) **Signature - Skagit County Fair Contracts.**

The Board approved for signature the following contracts and agreements:

- a) A Commercial Displays and Vendors contract with Waddell and Reed, 103 E. Holly #509, Bellingham, WA 98225, for the sum of \$220.00 for space in the Commercial Building.
- b) A Commercial Displays and Vendors contract with National Technical Schools, 8401 Williams Road #2010, Redmond, WA 90823, for the sum of \$220.00 for space in the Commercial Tent.
- c) A Commercial Displays and Vendors contract with Worldbook - Childcraft, P.O. Box 745, Bellingham, WA 98227, for the sum of \$159.50 for space outside.
- d) A Commercial Displays and Vendors contract with MJB Coins, P.O. Box 123, Sedro Woolley, WA 98284, for the sum of \$159.50 for space on the boardwalk.
- e) A Commercial Displays and Vendors contract with Vaughn Industries, 301 W. Holly, D-15, Bellingham, WA 98225, for the sum of \$200.00 for space in the Commercial Tent.
- f) A Commercial Displays and Vendors contract with Chaffin Enterprises, 11048 Bartlett, Seattle, WA 98125, for the sum of \$319.00 for space outside.

- g) A Professional Services Contract with Rosemary Ploeg to provide youth coaching for the sum of \$5.00 per game.
- h) A Contract for Professional Services with Joyce E. Harris, 5562 Highway 20, Marblemount, for sketching and painting of an information board for installation at the Howard Miller Steelhead Park, for the sum of \$10.00 per hour plus paints, not to exceed \$200.00.

3) Miscellaneous.

- A. Commissioner Vaux motioned to adopt the resolution appointing Mr. Don Zorn of Burlington to the Skagit County Parks and Recreation Advisory Board, expiring on June 30, 1990. Commissioner Wylie seconded the motion, which was unanimously approved. (Resolution #12154)
- B. Betsy Stevenson, Acting Planning Department Director, presented two fee waiver requests, one from the Conway Lutheran church and one from the Wildwood Chapel in Birdsvew. Both churches need rezoning proceedings, and both applied for a fee waiver for the rezone application. The Board discussed the past fee waiver policy, and determined that waivers have traditionally been granted to individuals or groups proving an inability to pay the fee. Commissioner Vaux stated that, feeling the reasons for the requests by these churches to be insufficient evidence of need, he would motion to deny both requests. Commissioner Wylie seconded the motion. The motion was unanimously approved.
- C. As of this date, Monday, July 31, 1989, the Board, by unanimous vote, did approve for signature the following warrants and vouchers:
  - 1) Warrant #46160 through #46501 (Voucher #906823 through #907316) in the amount of \$304,367.07 (C-31-89).
  - 2) Warrant #61339 through #61416 (Voucher #61339 through #61416) in the amount of \$335,806.00 (R-19-89).
  - 3) Warrant #77659 through #77812 (Voucher #77659 through #77812) in the amount of \$289,964.21 (PR-14-89).
  - 4) Warrant #18398 through #18879 (Voucher #890169 through #890196) in the amount of \$733,746.39 (P-08-89).
- D. Commissioner Vaux motioned to adopt the Records of the Proceedings from Monday, July 24, 1989, and Tuesday, July 25, 1989, as submitted. Commissioner Wylie seconded the motion. The motion carried unanimously.
- E. In accordance with action previously taken, the Board approved for signature the Ordinance amending sections 7.06.010, 7.06.050, and 7.06.060 of the Skagit County Code relating to Dangerous Dogs. (Ordinance #12155)
- F. In accordance with action previously taken, the Board approved for signature a resolution declaring Skagit County's intention to participate in the planning and function of a northwest regional mental health



network consisting of Skagit, Island, San Juan, Whatcom and Snohomish Counties. (Resolution #12158)

- G. In accordance with action previously taken, the Board approved for signature a resolution approving the Comprehensive Plan Amendment and Rezone Request #R-89-004 of Scott Meyers. (Resolution #12156)
- H. In accordance with action previously taken, the Board approved for signature a resolution approving the Comprehensive Plan Amendment and Rezone Request #R-89-003 of Victor Huddle. (Resolution #12157)
- I. The Board approved for signature a contract between the Skagit County Health Department and the Region 3 AIDS Service Network to provide implementation of Part 8 of ESSB 6221, the Omnibus AIDS Legislation of 1988, in Skagit County.
- J. Adopting the recommendation of Robert W. Taylor, Administrative Officer, Commissioner Vaux motioned to accept the base proposal outlined by the Fred S. James Company, leaving liability amounts at their present levels, but raising the malpractice insurance for public health from \$1,000,000 to \$2,000,000, and to direct representatives of the Fred S. James Company to research procurement of an additional \$3,000,000 in insurance for general and auto liability. Commissioner Wylie seconded the motion. The motion was unanimously approved.

Chairman Rohrer's absence was excused for the following item.

UPDATE - COOPERATIVE EXTENSION - KAY HAALAND.

Kay Haaland, Chairman - Skagit County WSU Cooperative Extension, discussed the following current activities of the WSU Cooperative Extension:

- Interactions with agricultural groups are being encouraged in response to the increasing public awareness of agricultural concerns.
- The Extension is facilitating the signing of crops for the interest of passing motorists.
- Ms. Haaland discussed the livestock agent portion of her assignment and the time spent on livestock matters.

The Board discussed with Ms. Haaland budget cutbacks to university funding. Commissioner Vaux stated he felt the "County Days", formerly held in Pullman, Washington, and since dissolved, were vital in allowing counties a forum for expressing their opinions on Cooperative Extension programs. He requested that Ms. Haaland convey this sentiment to her contacts at WSU.

Commissioner Wylie questioned the changing role of the Cooperative Extension, in that emphasis is being placed on programs which are duplicated by other Skagit County departments, i.e., child abuse and substance abuse.


Ms. Haaland ended by praising her Cooperative Extension Advisory Board, and

provided the Board with a list of members.

ADJOURNMENT

Commissioner Wylie motioned to adjourn the proceedings. Commissioner Vaux seconded the motion. The motion was carried unanimously.

BOARD OF COUNTY COMMISSIONERS  
SKAGIT COUNTY, WASHINGTON

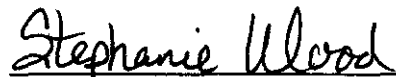
  
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Dave Rohrer, Chairman

  
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Ruth Wylie, Commissioner

  
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W. W. Vaux, Commissioner



ATTEST:

  
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Stephanie Wood, Clerk  
Skagit County Board of Commissioners